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# ALLEGHENY COUNTY, PA

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112 Washington Place, Pittsburgh, PA 15219

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## **FY 2019** Annual Action Plan

*For Submission to HUD for the  
Community Development Block Grant, HOME Investment  
Partnerships Grant, and Emergency Solutions Grants*



County Executive: Rich Fitzgerald

***PUBLIC DISPLAY DRAFT***

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# 1. Executive Summary

## AP-05 Executive Summary - 91.200(c), 91.220(b)

### 1. Introduction

Allegheny County receives annual allocations of federal grants, including the Community Development Block Grant (CDBG) Program, HOME Investment Partnerships (HOME) Program, and Emergency Solutions Grants (ESG) Program funds to address the housing, economic development and community development needs of County municipalities. The U. S. Department of Housing and Urban Development (HUD) requires federal grantees to prepare a Five-Year Consolidated Plan (CP) to guide federal CDBG, HOME and ESG funding allocations for housing, economic development and community development activities. In addition, HUD requires that federal grantees prepare an Annual Action Plan (AAP) for each of the five years. This FY 2019 AAP covers the fifth year of the Five-Year CP, which is effective for 2015-2019.

As of April 2, 2019, HUD has not provided final 2019 grant allocation amounts to Allegheny County for the CDBG, HOME and ESG programs. Should the estimated allocations be changed by HUD, CDBG projects and/or funding in all categories may be changed. HOME projects will also be affected, as resources will be allocated to CHDOs, Penn Hills, McKeesport and other housing developments. Homeless assistance providers may also experience changes in ESG funding for street outreach, shelter, homeless prevention, and rapid re-housing activities.

The FY 2019 Annual Action Plan is scheduled to be submitted to the U. S. Department of Housing and Urban Development (HUD) on or before May 15, 2019. The submission date may change based upon receiving HUD's 2019 funding allocation notice.

Note: Allegheny County's AAP does not include the City of Pittsburgh, City of McKeesport, and the Municipality of Penn Hills. Although these municipalities are located within Allegheny County, they are separate federal entitlement communities required to submit AAPs for federal funds. To access HOME funds, the City of McKeesport and the Municipality of Penn Hills have partnered with Allegheny County to form the Allegheny County Housing Consortium. The Boroughs of McDonald and Trafford have opted out of Allegheny County's CDBG Program, as they have been included in Washington County and Westmoreland County respectively.

### 2. Summarize the objectives and outcomes identified in the Plan

The CP provided a framework to address the needs of Allegheny County residents for the next five years using CDBG, HOME and ESG program funds. The development of the FY 2019 AAP was guided by this framework. The three overarching objectives guiding the County's proposed activities are:

- Provide Decent Affordable Housing
- Create Suitable Living Environments
- Create Economic Opportunities

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Outcomes show how programs and activities benefit a community or the people served. The three outcomes that illustrate the benefits of each activity funded by the CDBG, HOME, and ESG programs are:

- Improve Availability/Accessibility
- Improve Affordability
- Improve Sustainability

With the exception of administrative activities, all FY 2019 funded activities will support at least one of the above objectives and at least one of the above outcomes.

The priority needs within the County and their corresponding objectives and outcomes are:

Activity	Objective	Outcome
Public improvements	Suitable Living Environment	Sustainability
Public facilities	Suitable Living Environment	Availability/Accessibility
Public services	Suitable Living Environment	Availability/Accessibility
Homeless prevention	Decent Affordable Housing	Availability/Accessibility
Business district revitalization	Economic Opportunities	Sustainability
Housing rehabilitation	Decent Affordable Housing	Affordability
Homeownership	Decent Affordable Housing	Affordability
Affordable rental housing	Decent Affordable Housing	Affordability
Demolition	Suitable Living Environment	Sustainability
Removal of architectural barriers	Suitable Living Environment	Availability/Accessibility
Redevelopment	Economic Opportunities	Sustainability

### 3. Evaluation of past performance

Allegheny County’s past performance in the administration and implementation of the CDBG, HOME and ESG programs has fulfilled the spirit and intent of the federal legislation creating these programs.

Allegheny County’s FY 2015-FY 2019 Consolidated Plan identified a number of priority housing and non-housing needs. The housing priorities included housing rehabilitation, emergency housing repairs, homeownership assistance, housing for special needs populations, and financial support for homelessness prevention and permanent housing for the homeless. The non-housing priorities included public facilities improvements, public services, accessibility improvements, commercial/industrial

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rehabilitation and development, business district revitalization, infrastructure improvements, workforce development, and demolition.

Allegheny County continually plans both housing and non-housing activities to address priority needs. The County sets goals for these activities and uses a performance measurement system to evaluate its past performance and progress in meeting these goals. The County has used its performance measurement system and estimates of available resources to help identify the priority needs and appropriate activity goals included in the 2015-2019 Consolidated Plan.

Allegheny County has a good performance record with the U. S. Department of Housing and Urban Development (HUD). The County regularly meets the performance standards established by HUD. The County prepares its Consolidated Annual Performance Evaluation Report (CAPER), which is submitted to HUD annually.

#### **4. Summary of Citizen Participation Process and consultation process**

To solicit input on Allegheny County's housing, economic development and community development needs for the FY 2019 AAP, the County held duly advertised public meetings, and consulted with the PA-600 - Pittsburgh, McKeesport, Penn Hills/Allegheny County Continuum of Care (CoC) and numerous affordable housing developers, human/social services providers, governmental agencies, homeless assistance providers, economic development agencies, advocacy groups, and other stakeholders via interviews and meetings. The County also posted surveys on its website for input by local government officials, human/social service providers and the general citizenry.

The County held two public meetings on the FY 2019 AAP. The first meeting was held on March 13, 2019, and the second meeting will be held on May 1, 2019.

A draft of the FY 2019 AAP was placed on public display online on the County's website and a paper copy was available at various locations in the County for 30 days beginning April 3 and ending May 2, 2019.

#### **5. Summary of public comments**

Allegheny County held its first public hearing on the 2019 AAP on March 13, 2019. One citizen attended.

A second public meeting will be held on May 1, 2019.

#### **6. Summary of comments or views not accepted and the reasons for not accepting them**

Not applicable.

#### **7. Summary**

TBD

**PR-05 Lead & Responsible Agencies - 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

The following are the agencies/entities responsible for preparing the Five-Year Consolidated Plan and those responsible for administration of each grant program and funding source.

<b>Agency Role</b>	<b>Name</b>	<b>Department/Agency</b>
Lead Agency	ALLEGHENY COUNTY	Economic Development
CDBG Administrator	ALLEGHENY COUNTY	Economic Development
HOME Administrator	ALLEGHENY COUNTY	Economic Development
ESG Administrator	ALLEGHENY COUNTY	Economic Development

**Table 1 – Responsible Agencies**

**Narrative**

The lead agency for the Five-Year Consolidated Plan is Allegheny County Economic Development (ACED). ACED implements a range of affordable housing and community development activities, including administration of the CDBG, HOME, and ESG programs; preparation of the Annual Action Plan (AAP) and the Consolidated Annual Performance Evaluation Report (CAPER); provision of technical assistance for and collaboration with municipalities, non-profit and for-profit housing developers, and social service agencies; and implementation of rehabilitation and other affordable housing projects.

## **Consolidated Plan Public Contact Information**

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## AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

### 1. Introduction

Allegheny County outlined a comprehensive public consultation and outreach process in a document that identified the types of outreach to be conducted, the purpose of the outreach, and specific organizations and to be contacted. The organizations represented a large cross-section of stakeholders that included publicly funded institutions and organizations and systems of care that may discharge persons into homelessness.

As noted in AP-65 of the 2019 Annual Action Plan, Allegheny County is an active partner and member in the Allegheny County Continuum of Care (PA600) supported by Allegheny County, the City of Pittsburgh, the City of McKeesport and the Municipality of Penn Hills. Through its participation in regular meetings of this continuum, Allegheny County consults with publicly funded institutions and systems of care that may discharge persons into homelessness, such as health care facilities, mental health facilities, foster care, youth facilities and correctional institutions (e.g., the Allegheny County Jail Collaborative).

In addition to its participation in CoC member meetings and during its Annual Action Plan consultation process, Allegheny County consults with numerous agencies through meetings, interviews, and telephone calls. Among the consultation/outreach efforts is a meeting with the Local Housing Options Team (LHOT). LHOT meetings are coordinated by the Allegheny County Department of Human Services (DHS), whose various offices address health care and mental health issues and their tie-ins with homelessness. DHS is the collaborative applicant for the CoC funding applications.

As part of its 2019 Annual Action Plan process, Allegheny County also consulted with the Homeless Advisory Board (HAB) via a telephone interview. The HAB reviews public policies, programs, activities, data, and all other efforts that will assist in the eliminate homelessness and improve the well-being of homeless persons and families. The CoC relies on the HAB to act on its behalf.

Other LHOT members and the homelessness issues that they address include Auberle (youth transitioning out of foster care), Veterans Place (permanent housing for homeless veterans), Transitional Services, Inc. (residential programs for adults with mental health disabilities), the U. S. Probation Office, and Operation Safety Net (discharged patients from Mercy Hospital who are at risk of homelessness).

During the course of a year, Allegheny County has regular communications with several State agencies or departments. The consultations with State agencies or departments that are most relevant to the preparation of the Annual Action Plan are the PA Department of Aging (homelessness among senior citizens) via LHOT meetings and PA DCED (State ESG funds and HOME Consortium) via in-person meetings and other communication formats.

**Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).**

Allegheny County developed an outreach effort to maximize input from a large cross-section of stakeholders. This outreach effort included public meetings, published meeting notices, stakeholder meetings, web-based meetings, telephone interviews, and a web-based survey. During the preparation of the AAP, Allegheny County consulted with many entities, including the following:

**Directors, Allegheny County Councils of Governments (COG)**

Allegheny Valley North

Char-West

North Hills

Quaker Valley

South Hills Area

Steel Rivers

Turtle Creek Valley

**Allegheny County Municipalities Undertaking Separate Annual Action Plans**

City of McKeesport

Municipality of Penn Hills

**Allegheny County**

Allegheny County Department of Human Services, Office of Community Services

Allegheny County Department of Human Services, Office of Behavioral Health

Allegheny County Department of Human Services, Office of Analysis, Technology and Planning

Allegheny County Economic Development

Allegheny County Health Department

**Housing Developers**

Pittsburgh History and Landmarks Foundation

Trek Development Group

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Allegheny County Housing Authority

Mon Valley Initiative

a.m. Rodriguez Associates

### **Housing Authorities**

Allegheny County Housing Authority

McKeesport Housing Authority

### **Affordable Housing and Special Needs Housing**

Allegheny Link

Allegheny County Area Agency on Aging

City-County Task Force on Disabilities

Fair Housing Partnership of Greater Pittsburgh

Local Housing Options Team

### **Homeless Services**

Allegheny County Department of Human Services, Office of Community Services

Allegheny County Department of Human Services, Office of Analysis, Technology & Planning

Allegheny County CoC Homeless Advisory Board

Allegheny Valley Association of Churches

Alle-Kiske Area HOPE Center

Center for Victims

Community Human Services

Family Promise of Southwestern PA

Mercy Life Center Corporation YWCA of Greater Pittsburgh

The primary role of private industry in Allegheny County's Five-Year Consolidated Plan activities is as contractors to the housing, economic development and community development projects carried out with CDBG, HOME and ESG funding. Various commercial banks in the region are active participants in the affordable housing delivery system and serve on project committees. Financial assistance through

the banking community is often used to leverage CDBG and HOME dollars in rehabilitating or constructing new housing projects, along with economic development and community development activities.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

Allegheny County and the City of Pittsburgh are active working partners with the Continuum of Care (CoC). Both Allegheny County and the City of Pittsburgh serve on the Homeless Advisory Board (HAB) and are active members of the Continuum of Care Analysis and Planning and the Evaluation Committees. Members of the Homeless Advisory Board and Allegheny County are a part of the allocation process for Emergency Solutions Grants (ESG) Program funds each year. In addition, ESG staff and providers are active partners in developing the performance and evaluation standards for project types, developing and utilizing the review tool for projects and reviewing data on a quarterly basis to determine meeting performance measurements as prescribed and recommended by HUD System Performance Measures. All data and reports are gathered through the Homeless Management Information System as required by the HUD Data Standards. With guidance and input from the CoC and HUD standards, ESG staff develops the policies and procedures and monitors all ESG projects. The past experience of the Homeless Prevention and Rapid Re-housing (HPRP) program has served as a baseline for this partnership as the ESG Program is being implemented. Representatives of the County and City are Board Members who serve on the Homeless Advisory Board (HAB) and attend bi-monthly Homeless Advisory Board Meetings as required by the governing charter which is annually reviewed by the HAB. This Board oversees the strategies of the CoC. The CoC is consulted for each Annual Action Plan (AAP), including the 2018-2019 program year. Over the past year, the County, City, and CoC members have met and discussed the ESG Program.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

Allegheny County will continue to partner with the CoC to determine broad funding priorities to assist homeless persons. Specific efforts are listed in AP-65. The CoC is part of the decision making process for the development of the ESG program. Allegheny County continues to work with the CoC and uses the performance standards as established by the HUD Systems Performance Measures as well as locally adapted standards for projects and activities assisted with ESG funds. The HUD Systems Performance Measures are applicable to ESG projects and activities. These measures are used to apply a uniform set of criteria across homeless funding programs. Allegheny County will continue to partner with the CoC through representation on the Homeless Advisory Board to evaluate the established and adopted performance measures of projects assisted with ESG funds.

Specific efforts to assist chronically homeless individuals and families, families with children, veterans, unaccompanied youth and persons at risk of becoming homeless, are identified in AP-38, Project Summary and AP-65, Homeless and Other Special Needs Activities. Examples in those sections include programs administered by providers, including Community Human Services Corporation, Allegheny Valley Association of Churches, Mercy Life Center Corporation, Alle-Kiski Area HOPE Center, Inc., Center for Victims, Family Promise of Southwestern Pennsylvania, YWCA of Greater Pittsburgh. Homeless prevention and rapid re-housing programs are administered by Community Human Services Corporation, Mercy Life Center Corporation, Three Rivers Communities, Inc., and Allegheny County Department of Human Services as the Infrastructure Organization for the CoC.

In addition, HMIS is administered by Allegheny County Department of Human Services, Office of Analysis, Technology and Planning and Coordinated Entry is administered by Allegheny County Department of Human Services, Office of Community Services. The CoC HAB has designated both Coordinated Entry and HMIS as lead agencies and they are part of the HAB governing charter. The County will continue to partner with the CoC for HMIS and coordinated entry services.

## **2. Agencies, groups, organizations and others who participated in the process and consultations**

Allegheny County Department of Human Services, Office of Community Services

Allegheny County Department of Human Services, Office of Analysis, Technology & Planning

Allegheny County CoC Homeless Advisory Board

City of Pittsburgh, Office of Management and Business

**Table 2 – Agencies, groups, organizations who participate identify any Agency Types not consulted and provide rationale for not consulting**

There were no types of agencies that Allegheny County did not seek to consult, either through group meetings and/or interviews.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Ending Homelessness Now: Creating New Partnerships for Change	Homeless Alliance	Goals for ending and preventing homelessness overlap.
Suburban Poverty: Assessing Community Need Outside the Central City	Allegheny County Department of Human Services	Plan goals regarding poverty considered data and findings of the Suburban Poverty report.
Young People Living on the Street	Allegheny County Department of Human Services	Plan goals concerning unaccompanied youth and homelessness considered data and findings of the plan.
Allegheny County Comprehensive Plan	Allegheny County Economic Development	Plan goals for housing, economic development and community development overlap with Comprehensive Plan goals.

**Table 2 – Other local / regional / federal planning efforts**

## 2. Expected Resources

### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

Anticipated Resources

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Program	Source of Funds	Uses of Funds	Expected Amount Available Year 4				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Public federal	Acquisition Admin & Planning Economic Development Housing Public Improvements Public Services	\$13,727,298	\$1,650,000	\$0	\$15,377,298	\$13,727,298	

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HOME	Public federal	Acquisition						
		Homebuyer assistance						
		Homeowner rehab						
		Multifamily rental new construction						
		Multifamily rental rehab						
		New construction for ownership	\$3,177,459	\$257,043	\$0	\$3,434,502	\$4,657,726	
ESG	Public federal		\$1,125,988	\$0	\$0	\$1,125,988	\$1,125,988	

**Table 13 – Expected Resources – Priority Table**

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**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

CDBG funds will leverage private, state and local funds as follows.

Municipality local share:

Recreation	\$ 126,482.00
Sewer and Water	\$ 582,296.00
Demolition	-0-
Public Improvements	\$ 174,950.00
Architectural Barriers	\$ 135,866.00
<b>TOTAL</b>	<b>\$ 1,019,594.00</b>

The Carrie Furnace Project will leverage \$2,000,000 of State RACP Funds.

The Castle Shannon Transit Village Project will leverage \$7,350,000 of state funds (HRA, GG II, Penn DOT, REDDI, and RACP), \$3,000,000 of County TIF funds, and approximately \$32 million in private investment.

The rental project which the County elects to support in 2019 to apply for Low Income Housing Tax Credits should generate \$9-11 Million in tax credit-generated private equity.

The minimum HOME match required for 2019 is \$714,929, consisting of the local Affordable Housing Trust Fund and carryover from earlier program years.

The minimum ESG match required is \$1,125,988, which is supplied by the agencies who receive ESG funds. Sources include foundations, private contributions, and other federal, state and local programs.

\$161,400.00 in capital budget funds was approved to fund the Allegheny County PA Act 167 Storm Water Management Municipal Grant Program. (This is a new grant program that provided funds to municipalities for the purpose of adopting a storm water management ordinance that complies with the County’s Storm Water Management Plan.)

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The Redevelopment Authority of Allegheny County operates the Allegheny Vacant Property Recovery Program, under which the Authority acquires blighted properties. The Program is funded in part with

CDBG funds, and acquisitions have the objective of eliminating slum and blight, or in cases where the property is located in a low-moderate income block group, of benefiting low-mod income persons.

### 3. Annual Goals and Objectives

#### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

##### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Emergency Solutions Grants	2015	2019	Homeless	Countywide	Homeless Assistance	ESG: \$1,122,864	Tenant-based rental assistance / Rapid Rehousing: 29 Households Assisted Homeless Person Overnight Shelter: 1309 Persons Assisted Homelessness Prevention: 94 Persons Assisted
2	Public Improvements	2015	2019	Non-Housing Community Development	Allegheny County-Mon Valley Communities Countywide	Public Facilities	CDBG: \$425,219	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 14,771 Households Assisted

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Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Sewer and Water Improvements	2015	2019	Non-Housing Community Development	Countywide	Infrastructure	CDBG: \$2,081,836	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 21,118 Households Assisted
4	Parks and Recreation	2015	2019	Non-Housing Community Development	Countywide	Public Facilities	CDBG: \$91,900	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 3,853 Persons Assisted
5	Safe Neighborhood Demolition	2015	2019	Non-Housing Community Development	Allegheny County-Mon Valley Communities Countywide	Slum/Blight Removal	CDBG: \$472,850	Buildings Demolished: 29 Buildings

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Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	COG Administration	2015	2019	Administration and Management	Countywide	Planning/Administration	CDBG: \$363,013	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 700 Persons Assisted Other: 7 Other
7	Removal of Architectural Barriers	2015	2019	Non-Housing Community Development	Countywide	Removal of Architectural Barriers	CDBG: \$459,229	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 42,311 Persons Assisted

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Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
8	Housing	2015	2019	Affordable Housing	Countywide	Affordable Housing	CDBG: \$870,000	Rental units rehabilitated: 227 Household Housing Unit Homeowner Housing Rehabilitated: 8 Household Housing Unit Tenant-based rental assistance / Rapid Rehousing: 0 Households Assisted

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Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
9	Human Services	2015	2019	Non-Housing Community Development	Countywide	Human Services	CDBG: \$893,488	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1,790 Persons Assisted Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 677Households Assisted
10	Hunger and Nutrition	2015	2019	Anti-poverty	Countywide	Hunger/Nutrition	CDBG: \$365,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 17,362Persons Assisted

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11	Business Development	2015	2019	Non-Housing Community Development Economic Development	Countywide	Economic Development Public Facilities	CDBG:	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted Jobs created/retained: 5 Businesses assisted: 10 Businesses Assisted
12	Development and Special Projects and Finance	2015	2019	Economic Development	Allegheny County-Mon Valley Communities Countywide	Economic Development	CDBG: \$1,500,000	Brownfield acres remediated: 130 Acre Businesses assisted: 1 Businesses Assisted

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13	Allegheny Together	2015	2019	Economic Development	Countywide	Economic Development	CDBG:	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 15349 Persons Assisted
14	CDBG Administration and Delivery	2015	2019	Administration and Management	Countywide	Planning/Administration	CDBG: \$2,794,629	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted Other: 1 Other
15	Unspecified Projects	2015	2019	Non-Housing Community Development	Countywide		CDBG: \$1,249,732	Other: 1 Other
16	HOME Administration	2015	2019	Administration and Management	Countywide	Planning/Administration	HOME: \$227,213	Other: 1 Other
17	HOME CHDO Set-aside	2015	2019	Affordable Housing	Countywide	Affordable Housing	HOME: \$476,619	Homeowner Housing Rehabilitated: 2 Household Housing Unit

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<b>18</b>	HOME Penn Hills Consortium	2015	2019	Affordable Housing	Municipality of Penn Hills	Affordable Housing	HOME: \$111,211	Homeowner housing rehabilitated: 10 Household Housing Unit
<b>19</b>	HOME McKeesport Consortium	2015	2019	Affordable Housing	City of McKeesport	Affordable Housing	HOME: \$212,889	Homeowner Housing Rehabilitated: 8 Household Housing Unit
<b>20</b>	HOME Rental (Rehabilitation; New Construction)	2015	2019	Affordable Housing	Countywide	Affordable Housing	HOME: \$2,058,995	Rental units constructed: 10 Household Housing Unit

**Table 4 – Goals Summary**

## Goal Descriptions

### CDBG

- 2019 Public Improvements Projects – Reconstruct streets in 14 municipalities, stream improvements in 1 municipality, undertake construction of 1 salt storage facility, replace fire hydrants in one municipality, and replace catch basin in 2 municipalities.
- 2019 Sewer and Water – Undertake 18 sewer and water projects in 14 communities.
- 2019 Parks and Recreation – Implement 5 parks and recreation projects.
- 2019 Safe Neighborhood Demolition – Demolish structures in 10 municipalities.
- 2019 COG Administration – Support administration and delivery of CDBG activities within 7 COGs.
- 2019 Removal of Architectural Barriers – Undertake removal of architectural barriers projects in 16 communities.
- 2019 Housing – Support housing projects throughout Allegheny County.
- 2019 Human Services – Support 11 human services projects.
- 2019 Hunger and Nutrition – Support 3 hunger-oriented projects.
- 2019 Business Development – Support 30 individuals with job training assistance. Support 5 businesses directly with assistance and support.
- 2019 Development – Undertake 1 development project.
- 2019 Allegheny Together – Undertake 3 commercial revitalization activities and support 5 communities with business development activities.
- 2019 CDBG Administration and Delivery – Support administration and delivery of CDBG activities.
- 2019 Unspecified Projects – Support projects identified during the program year.

### HOME

- 2019 HOME Administration – Support administration of HOME activities.
- 2019 HOME CHDO Set-aside – Support CHDO efforts.
- 2019 HOME Penn Hills Consortium – Support HOME activities in Penn Hills.
- 2019 HOME McKeesport Consortium – Support HOME activities in McKeesport.
- 2019 HOME Rental (Rehabilitation; New Construction) – Support HOME rental activities.
- Housing Rehabilitation – Continue to rehabilitate the existing owner and renter occupied housing stock in the HOME Consortium, including disability accessibility modifications.
- Housing Construction/Rehabilitation – Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the HOME Consortium through new construction and rehabilitation of vacant units.
- Homeownership – Assist low-and moderate-income households to become homeowners by providing down payment assistance, closing cost assistance, and requiring housing counseling training.

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- Annual Goal – Assist 25 households

## **ESG**

- Homeless Prevention – Assist 37 households and 94 clients
- Rapid Re-Housing – Assist 29 households and 63 clients
- Shelter – Assist 1309 clients
- TOTAL – Assist 66 households and 1476 clients

### **Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b)**

In FY 2019, Allegheny County anticipates that it will provide affordable housing to an estimated 227 extremely low-income families, 5 low income families and 25 moderate income families via CDBG and HOME activities.

## AP-35 Projects - 91.420, 91.220(d)

### Introduction

The following is a list of CDBG, HOME and ESG activities that Allegheny County will undertake in FY 2019. Additional information on each of these activities can be found on the project sheets contained in Appendix A. (Note: The “Project ID Numbers” of the activities listed below correspond to the “Local ID” on the project sheets in the Appendix.)

**Allegheny County Economic Development  
2019 Project ID Numbers and Budgets**

<b>Project ID Number</b>	<b>Project Title</b>	<b>Amount Budgeted</b>	<b>IDIS Project ID Description</b>
<b>1</b>	<b>2019 Emergency Solutions Grants</b>	<b>\$1,122,864.00</b>	Administration, Street Outreach/Emergency Shelters, and Homelessness Prevention and Rapid Re-Housing
ESG001	2019 Street Outreach	\$77,743.00	
ESG002	2019 Shelter	\$372,907.00	
ESG003	2019 Homeless Prevention	\$231,507.00	
ESG004	2019 Rapid Re-Housing	\$301,493.00	
ESG005	2019 Data Collection/HMIS	\$55,000.00	
ESG006	2019 Administration	\$84,214.00	
<b>2</b>	<b>2019 Public Improvement Projects</b>	<b>\$1,132,789.20</b>	Funding for Public Improvement Projects, such as road reconstruction, retaining walls, catch basins and other municipal improvements.
MPI002	Allegheny Valley North COG - East Deer Township - Kellar Alley Roadway Reconstruction	\$20,013.00	
MPI003	Allegheny Valley North COG - Verona Borough - Center Avenue Road Reconstruction	\$20,013.00	
MPI007	Char-West COG - McKees Rocks Borough - Island Avenue Sidewalk Replacement	\$36,046.00	
MPI011	North Hills COG - Resene Township - Spring Garden Stream Improvements - Phase I	\$24,523.00	
MPI012	North Hills COG - Shaler Township - Craft and Perlick Street Paving	\$20,000.00	
MPI014	North Hills COG - Sharpsburg Borough - Clay Street Reconstruction	\$22,000.00	
MPI015	North Hills COG - West View Borough - Homekort Avenue Reconstruction	\$24,523.00	
MPI021	Quaker Valley COG - Leet Township - Ambridge Avenue ADA Sidewalk and Curb Project	\$65,412.00	
MPI022	Quaker Valley COG - Leetsdale Township - Washington Street ADA Sidewalk Project Phase 4	\$24,000.00	
MPI024	Steel Rivers COG - Homestead Borough - Street Reconstruction	\$30,092.00	
MPI025	Steel Rivers COG - Munhall Borough - Catch Basin Replacement	\$50,000.00	
MPI026	Steel Rivers COG - Port Vue Borough - Street Reconstruction	\$20,000.00	
MPI028	Steel Rivers COG - Whitaker Borough - Street Reconstruction	\$148,500.00	
MPI030	Steel Rivers COG - Braddock Hills Borough - Road Reconstructoin Project - Indiana Ave & Montana Rear Alley	\$20,000.00	
MPI031	Steel Rivers COG - Dravosburg Borough - Street Reconstruction	\$20,000.00	
MPI032	Steel Rivers COG - City of Duquesne - Street Reconstruction	\$98,000.00	
MPI033	Steel Rivers COG - City of Duquesne - Fire Hydrant Replacement	\$27,800.00	
MPI034	Turtle Creek Valley COG - Rankin Borough - Hawkins Ave. Road Reconstruction	\$20,012.00	
MPI035	Turtle Creek Valley COG - Rankin Borough - Hamilton Street Road Reconstruction	\$32,000.00	
MPI036	Turtle Creek Valley COG - North Braddock Borough - Salt Storage Facilities	\$28,018.40	
MPI039	Turtle Creek Valley COG - Wilmerding Borough - Orient Ave. Slide Repair	\$200,000.00	
MPI044	Turtle Creek Valley COG - East Pittsburgh Borough - Road Reconstruction	\$28,018.40	
MPI048	Turtle Creek Valley COG - Braddock Borough - Catch Basin Replacement	\$28,018.40	
MPI050	Turtle Creek Valley COG - Braddock Borough - Road Reconstruction	\$125,800.00	

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<b>3 2019 Sewer and Water</b>			<b>\$2,078,706.00</b>	Funding for Sewer and Water projects.
MSW003	Allegheny Valley North COG - East Deer Township - First & Edna Valve Replacement		\$21,450.00	
MSW005	Allegheny Valley North COG - Hammar Township - Sanitary Sewer Lining, Phase 2		\$78,299.00	
MSW006	Allegheny Valley North COG - Harrison Township - Natrona Sewer System Improvements		\$225,027.00	
MSW008	Allegheny Valley North COG - Oakmont Borough - Maple Way Sewer Separation		\$81,608.00	
MSW009	Allegheny Valley North COG - Springdale Township - High Street Drainage Improvements		\$20,013.00	
MSW010	Allegheny Valley North COG - Tarentum Borough - Water Valve Replacements, Phase IV		\$52,975.00	
MSW011	Allegheny Valley North COG - Verona Borough - Sanitary sewer Rehabilitation, Phase 4		\$57,737.00	
MSW013	North Hills COG - Etna Borough - Sewer System Wide Repairs 2019		\$117,651.00	
MSW014	North Hills COG - Millvale Borough - Evergreen Sewer Rehabilitation Lining		\$24,523.00	
MSW015	North Hills COG - Millvale Borough - Friday Road Sewer Replacement		\$115,830.00	
MSW016	North Hills COG - Millvale Borough - Manhole Installation & Sewer Replacement		\$59,020.00	
MSW020	South Hills Area COG - South Park Township - Brandis Ave., Boff St., & Grove Road Sanitary Sewer		\$20,000.00	
MSW022	Steel Rivers COG - Versailles Borough - Sanitary Sewer Replacement		\$32,500.00	
MSW023	Steel Rivers COG - City of Clairton - Sanitary Sewer Replacement Projects		\$83,520.00	
MSW024	Steel Rivers COG - Elizabeth Borough - Bayard Street Storm Sewer Separation, Phase 4		\$191,000.00	
MSW025	Steel Rivers COG - Glassport Borough - CSO Regulator No. 1 Rehabilitation		\$148,363.00	
MSW026	Turtle Creek Valley COG - Pitcairn Borough - Sixth Street Sanitary Sewer Improvements		\$34,190.00	
MSW028	Turtle Creek Valley COG - Rankin Borough - 4th Avenue Waterline Replacement		\$208,000.00	
MSW029	Turtle Creek Valley COG - Rankin Borough - 3rd Avenue Waterline Replacement		\$188,500.00	
MSW030	Turtle Creek Valley COG - Braddock Borough - Corey Avenue Waterline Replacement		\$110,500.00	
MSW031	Turtle Creek Valley COG - Wilkinsburg Borough - Franklin Avenue Waterline Replacement		\$208,000.00	
<b>4 2019 Parks and Recreation</b>			<b>\$104,680.00</b>	Funding for Parks and Recreation projects.
MPR020	Allegheny County Parks Department - County-wide - 2019 Hometown Hoops Mini-Camps		\$30,000.00	
MPR007	Quaker Valley COG - Bellevue Borough - Gillott Park Playground Equipment		\$20,680.00	
MPR009	Quaker Valley COG - Avalon Borough - N. Birmingham Playground		\$54,000.00	
<b>5 2019 Safe Neighborhood Demolition</b>			<b>\$976,411.00</b>	Funding for Safe Neighborhood Demolition projects.
MPD003	Allegheny Valley North COG - Harrison Township - Safe Neighborhood Demolition		\$78,000.00	
MPD004	Allegheny Valley North COG - Springdale Borough - Safe Neighborhood Demolition		\$75,000.00	
MPD005	Allegheny Valley North COG - Springdale Township - Safe Neighborhood Demolition		\$35,000.00	
MPD006	Allegheny Valley North COG - Verona Borough - Safe Neighborhood Demolition		\$24,000.00	
MPD008	Char-West COG - McKees Rocks Borough - Safe Neighborhood Demolition		\$45,950.00	
MPD009	Char-West COG - Coraopolis Borough - Safe Neighborhood Demolition		\$43,961.00	
MPD010	Char-West COG - Kennedy Township - Safe Neighborhood Demolition		\$20,900.00	
MPD011	Char-West COG - North Fayette Township - Safe Neighborhood Demolition		\$44,000.00	
MPD014	North Hills COG - Sharpsburg Borough - Safe Neighborhood Demolition		\$60,000.00	
MPD015	Quaker Valley COG - Avalon Borough - Safe Neighborhood Demolition		\$53,000.00	
MPD021	South Hills Area COG - Castle Shannon Borough - Safe Neighborhood Demolition		\$20,000.00	
MPD023	Steel Rivers COG - Port Vue Borough - Safe Neighborhood Demolition		\$60,000.00	
MPD024	Steel Rivers COG - Whitaker Borough - Safe Neighborhood Demolition		\$72,000.00	
MPD026	Steel Rivers COG - City of Duquesne - Safe Neighborhood Demolition		\$75,000.00	
MPD027	Turtle Creek Valley COG - Rankin Borough - Safe Neighborhood Demolition		\$39,000.00	
MPD029	Turtle Creek Valley COG - Municipality of Monroeville - Safe Neighborhood Demolition		\$90,000.00	
MPD030	Turtle Creek Valley COG - Turtle Creek Borough - Safe Neighborhood Demolition		\$75,000.00	
MPD031	Turtle Creek Valley COG - Wilkins Township - Safe Neighborhood Demolition		\$65,600.00	

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<b>6 2019 COG Administration</b>		<b>\$363,013.00</b>	Funding for the Administration and Delivery for the Council of Governments.
MAD006 (A)	Allegheny Valley North COG - 2019 CDBG (Year 44) Project Management - Admin	\$55,073.00	
MAD003 (A)	Char-West COG - 2019 CDBG (Year 44) Project Management - Admin	\$47,573.00	
MAD007 (A)	North Hills COG -2019 CDBG (Year 44) Project Management - Admin	\$53,373.00	
MAD005 (A)	Quaker Valley COG - 2019 CDBG (Year 44) Project Management - Admin	\$44,775.00	
MAD004 (A)	South Hills Area COG - 2019 CDBG (Year 44) Project Management - Admin	\$49,073.00	
MAD002 (A)	Steel Rivers COG - 2019 CDBG (Year 44) Project Management - Admin	\$53,573.00	
MAD008 (A)	Turtle Creek Valley COG - 2019 CDBG (Year 44) Project Management - Admin	\$59,573.00	
<b>7 2019 Removal of Architectural Barriers</b>		<b>\$414,750.80</b>	Funding for the Removal of Architectural Barriers to ensure ADA accessibility.
MRB001	Allegheny Valley North COG - Aspinwall Borough - ADA Handicap Ramp Improvements	\$20,014.00	
MRB002	Allegheny Valley North COG - Harrison Township - ADA Handicap Sidewalk Ramps	\$20,013.00	
MRB003	Allegheny Valley North COG - Oakmont Borough - ADA Handicap Ramps	\$20,013.00	
MRB004	Allegheny Valley North COG - Springdale Borough - Handicapped Ramps Placement Program	\$20,013.00	
MRB007	Char-West COG - Bridgeville Borough - McLaughlin Run Park ADA Restrooms	\$36,046.00	
MRB008	Char-West COG - Crafton Borough - 2019 Handicap Ramp Project	\$28,000.00	
MRB009	Char-West COG - North Fayette Township - ADA Train (Phase 3) and Handicapped	\$20,000.00	
MRB028	Char-West COG - Carnegie Borough - Carnegie Park ADA Picnic Tables - Supply Only	\$20,000.00	
MRB012	North Hills COG - Indiana township - Dogwood Park Pavilion ADA Parking & Access	\$24,523.00	
MRB013	Quaker Valley COG - Emsworth Borough - ADA Observation Deck	\$30,000.00	
MRB015	South Hills Area COG - Brentwood Borough - Civic Center ADA Upgrades	\$20,000.00	
MRB016	South Hills Area COG - Scott Township - Scott Park ADA Ramps and Sidewalk Improvements	\$20,000.00	
MRB019	South Hills Area COG - Jefferson Hills Borough - Andrew Reilly Park ADA Upgrades - Phase I	\$20,000.00	
MRB021	South Hills Area COG - Municipality of Mt. Lebanon - 2019 ADA Ramp Project	\$20,092.00	
MRB022	South Hills Area COG - Mount Oliver Borough - Brownsville Road ADA Ramp Replacement - Phase III	\$20,000.00	
MRB024	South Hills Area COG - Heidelberg Borough - ADA Handicapped Ramps - Phase I	\$20,000.00	
MRB025	Turtle Creek Valley COG - Edgewood Borough - Municipal Building Wheelchair Lift	\$28,018.40	
MRB026	Turtle Creek Valley COG - Municipality of Monroeville - Municipal Building Front Door	\$28,018.40	
<b>8 2019 Housing</b>		<b>\$1,470,000.00</b>	Funding for Housing projects throughout Allegheny County.
HOO001	The Residences at Wood Street - County-wide - Wood Street Commons Operating Support	\$100,000.00	
HOO003	Mon Valley Initiative - Multi-Municipality - Housing Development Support	\$70,000.00	
***	Braddock/Wiklinsburg - Historic Building Stabilization	\$600,000.00	
***	LIHTC Support	\$700,000.00	
<b>9 2019 Human Services</b>		<b>\$893,488.00</b>	Funding for Human Service projects.
HSO002	Community College of Allegheny County - Modern Office Systems Training Program (MOST)	\$50,000.00	
HSO003	Dollar Energy Fund - County-wide - Dollar Energy Fund Hardship Program	\$125,000.00	
HSO004	Jewish Family & Children Services - County-wide - Employment and Legal Services for Immigrants and Refugees	\$100,000.00	
HSO007	North Hills Community Outreach - County-wide - Free Rides for Seniors Shuttle Van Purchase	\$62,512.00	
HSO009	Community Living and Support Services (CLASS) - Swissvale Borough - CLASS Transportation Project	\$52,150.00	
HSO013	Holy Family Institute - Emsworth Borough - Main Building Roof Replacement	\$220,000.00	
HSO014	Center for Hearing & Deaf Services - County-wide - Hearing Aid/Assistive Listening Device Grant Program	\$35,000.00	
HSO016	The Bradley Center - Robinson Township - Suicide Prevention Furnishings for children's Residence	\$38,488.00	
HSO017	Urban League of Greater Pittsburgh - County-wide - Allegheny Housing Counseling Service	\$90,000.00	
HSO018	Fair Housing Partnership of Greater Pittsburgh - County-wide - Fair Housing Education and Enforcement	\$100,338.00	
HSO019	Pittsburgh Action Against Rape (PAAR) - County-wide - Trauma Counseling for Adult and Children Sexual Assault Victims	\$20,000.00	

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<b>10 2019 Hunger and Nutrition</b>			<b>\$365,000.00</b>	Funding for Hunger and Nutrition programs.
HNO001	Just Harvest Education Fund - County-wide - Anti-Hunger Initiative		\$25,000.00	
HNO002	Greater Pittsburgh Community Food Bank - Duquesne - Food Purchases		\$300,000.00	
HNO003	Greater Pittsburgh Community Food Bank - Duquesne - Non-Food Purchases		\$40,000.00	
<b>11 2019 Business Development</b>			<b>\$913,000.00</b>	Funding to promote Business Development
EOO001	Grow Pittsburgh - Multi Municipality - Allegheny Grows		\$125,000.00	
EOO002	Life's Work - County-wide - Customer Service & Technical Skills		\$96,000.00	
EOO007	New Sun Rising - Millvale Borough - Center for Community Vibrancy		\$250,000.00	
EOO008	Life's Work - County-wide - Microsoft Office Certification		\$42,000.00	
EOO009	McKees Rocks CDC - McKees Rocks Borough - 602 Chartiers Ave. Stabilization		\$400,000.00	
<b>12 2019 Development</b>			<b>\$1,000,000.00</b>	Funding for Development, Special Projects and Finance.
EOO004	RAAC - Rankin Borough - Carrie Furnace Redevelopment Project		\$900,000.00	
	RAAC - Bingo Lots		\$100,000.00	
<b>13 2019 Allegheny Together</b>			<b>\$550,000.00</b>	Funding for Allegheny Together Commercial Revitalization projects.
ECR001	Quaker Valley COG - Bellevue Borough - Lincoln Avenue Streetscape - Phase VII		\$300,000.00	
EOO002	RAAC - Multi-Municipal - Allegheny Together		\$250,000.00	
<b>14 2019 CDBG Administration and Delivery</b>			<b>\$3,305,460.00</b>	Funding for ACED Administration and Delivery costs.
AOO001(A)	2019 CDBG (Year 44) Administration - ACED		\$1,921,822.00	
	2019 CDBG (Year 44) Administration (Program Income) - ACED		\$392,000.00	
AOO001(D)	2019 CDBG (Year 44) Delivery - ACED		\$823,638.00	
	2019 CDBG (Year 44) Delivery (Program Income) - ACED		\$168,000.00	
<b>15 2019 Unspecified Projects</b>			<b>\$1,810,000.00</b>	Funding for Unspecified Projects to be determined throughout the Program Year.
AOO002	ACED 2019 CDBG (Year 44) Unspecified Projects		\$720,000.00	
	ACED 2019 CDBG (Year 44) Unspecified Projects (Program Income)		\$1,090,000.00	
<b>16 2019 HOME Administration</b>			<b>\$332,236.13</b>	Funding for HOME Administration.
HOME01	2019 HOME Administration		\$317,745.00	
	2019 HOME Administration - Program Income		\$14,491.13	
<b>17 2019 HOME CHDO Set-aside</b>			<b>\$476,619.00</b>	Funding for the HOME CHDO Set-Aside 15%.
HOME02	2019 HOME CHDO Set-aside 15%		\$476,619.00	
<b>18 2019 HOME Penn Hills Consortium</b>			<b>\$111,211.00</b>	Funding for HOME Penn Hills Consortium.
HOME03	2019 HOME Penn Hills Consortium (3.5%)		\$111,211.00	
<b>19 2019 HOME McKeesport Consortium</b>			<b>\$212,889.00</b>	Funding for HOME McKeesport Consortium.
HOME04	2019 HOME McKeesport Consortium (6.7%)		\$212,889.00	

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20 2019 HOME Rental (Rehabilitation; New Construction)			Funding for HOME Rental (Rehabilitation; New Construction).
HOME05	2019 HOME Rental (Rehabilitation; New Constr.)	\$2,058,995.00	
	2019 HOME Rental (Rehabilitation; New Constr.) - Program Income	\$130,421.50	
	<i>(Note: \$71,929 committed to MVI Center St. Apts., balance to commit is \$58,492.50)</i>		
	2019 HOME Rental (Rehabilitation; New Constr.) - Returned Funds (IU)	\$24,012.00	

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## **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Allegheny County will primarily allocate its Community Development Block Grant (CDBG) Program funds to areas where at least 51 percent of the area's residents have low- and moderate- income, i.e., income that is no greater than 80% of HUD's Area Median Income. At least 70% of all of the County's CDBG funds that are budgeted for activities will principally benefit low- and moderate-income persons.

The following guidelines for allocating CDBG funds will be used by the County:

- Public facilities improvements will either be located in a low- and moderate-income census tract/block group or the municipalities will prepare surveys which show a benefit ratio of low- and moderate-income population at or above 51%.
- Demolition activities will occur in low- and moderate-income areas, slums/blighted areas or on a spot basis for structures that have been designated as hazards by local municipal officials.
- Funding for public services will be based on the clientele's income, or in certain cases, a limited clientele which have a presumed low- and moderate-income status.
- Economic development projects will either be located in a low- and moderate-income census tract/block group, or a poverty tract greater than 20%, or part of a redevelopment plan, or by providing 51% or more of the jobs created for low- and moderate-income persons.

The priority ranking system for housing needs, homeless needs, other special needs, community development needs, economic development needs, and anti-poverty needs is as follows:

**High Priority:** Activities assigned a high priority are expected to be funded during FY 2019.

**Low Priority:** Activities assigned low priority may not be funded during FY 2019. The County may support applications for public assistance by other agencies if those activities conform to the Five-Year Consolidated Plan.

Despite the efforts of Allegheny County and its service providers, a number of significant obstacles remain that prevent the County from meeting its underserved needs. The following are obstacles to meeting those needs in the County.

- Undertrained workforce
- Rising foreclosure rate
- Low paying jobs in service and retail sectors
- Single female-headed households with children living below the poverty level
- High cost of decent and safe housing for rent or purchase
- Shortage of affordable sound rental housing
- Aging-in-place population
- Increased need for decent, safe, and accessible affordable housing by disabled persons
- Increase in drug and alcohol abuse population

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- Decrease in Federal and State grants to entitlement communities
- Decrease in local tax revenue to address community development projects
- Transportation issues --- see below

### Obstacles to Meeting Underserved Needs – Planning Division

*Allegheny Places*, the 2008 Allegheny County Comprehensive Plan, identifies the following obstacles to meeting and/or eliminating underserved needs:

#### **Racial Disparity:**

- 75% of the county’s African American population lives in 4 of the county’s 130 municipalities.
- The median household income for African Americans is just over \$22,000.00 compared to \$41,000.00 for White alone population.
- Nearly 60% of working African Americans are employed in low-paying service or sales positions.

#### **Housing:**

- Lack of affordable, good quality housing for very low-income residents.
- Lack of geographically distributed mixed-income housing.
- Large number of deteriorating and vacant structures in the poorest communities.
- Impact of the County’s physical geography on increasing visitability and accessibility of housing and other uses/places.

#### **Community Services, Facilities, Utilities:**

- High number of local governments (130) with significant disparities in capacity and resources.
- Increasing costs to municipalities for providing services to their residents and businesses.
- High number of school districts (43).
- Poorest municipalities have continually eroding tax bases, the highest local tax rates, and poorest-performing schools.
- High number of municipal sewer and water authorities (85 total).
- The high cost of the EPA Consent Decree sewage/stormwater attainment and impact on poor communities.

#### **Transportation**

There is some geographical mismatch between where the underserved populations live and existing and developing employment centers. In addition, the availability of transit service does not always serve non-traditional work shifts. Some underserved populations have difficulty accessing public transportation routes due to lack of sidewalks and safe transit stops.

## AP-38 Project Summary

### Project Summary Information

<b>1</b>	<b>Project Name</b>	Emergency Solutions Grants
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Emergency Solutions Grants
	<b>Needs Addressed</b>	Human Services Planning/Administration Homeless Assistance
	<b>Funding</b>	ESG: \$1,122,864
	<b>Description</b>	Administration, Street Outreach/Emergency Shelters, and Homelessness Prevention and Rapid Re-Housing
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Homeless Prevention - Assist 134 clients. Rapid Re-Housing - Assist 29 households. Shelter - Assist 1319 clients. TOTAL - Assist 29 households and 1,453 clients.
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Administration, Street Outreach/Emergency Shelters, and Homelessness Prevention and Rapid Re-Housing
<b>2</b>	<b>Project Name</b>	Public Improvement Projects
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Public Improvements
	<b>Needs Addressed</b>	Infrastructure Public Facilities
	<b>Funding</b>	CDBG: \$1,240,269
	<b>Description</b>	Funding for Public Improvement Projects, such as road reconstruction, retaining walls, catch basins, and other municipal improvements.
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	11,730 Persons Assisted
	<b>Location Description</b>	Countywide

	<b>Planned Activities</b>	Public Improvement Projects -Reconstruct streets in 16 municipalities, reconstruct sidewalks in one municipality, undertake one retaining wall project, replace fire hydrants in one municipality, implement 3 catch basin projects, and implement one stream improvement project.
<b>3</b>	<b>Project Name</b>	Sewer and Water Improvements
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Sewer and Water Improvements
	<b>Needs Addressed</b>	Infrastructure
	<b>Funding</b>	CDBG: \$2,535,946
	<b>Description</b>	Funding for Sewer and Water Projects
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	30,076 Persons Assisted
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Undertake 26 sewer and water projects in 19 communities and one multi municipal project.
<b>4</b>	<b>Project Name</b>	Parks and Recreation
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Parks and Recreation
	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	CDBG: \$322,117
	<b>Description</b>	Funding for Parks and Recreation Projects
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	14,020 Persons Assisted
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Implement eight parks and recreation projects.
	<b>Project Name</b>	Safe Neighborhood Demolition

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5	<b>Target Area</b>	Allegheny County-Mon Valley Communities Countywide
	<b>Goals Supported</b>	Safe Neighborhood Demolition
	<b>Needs Addressed</b>	Slum/Blight Removal
	<b>Funding</b>	CDBG: \$347,000
	<b>Description</b>	Funding for Safe Neighborhood Demolition projects
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Demolish 41 buildings
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Undertake demolition in five COG jurisdictions. Demolish 41 buildings.
6	<b>Project Name</b>	COG Administration
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	COG Administration
	<b>Needs Addressed</b>	Planning/Administration
	<b>Funding</b>	CDBG: \$345,727
	<b>Description</b>	Funding for the Administration and Delivery for the seven Councils of Governments
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	700 Persons Assisted
	<b>Location Description</b>	Countywide
<b>Planned Activities</b>	Funding for the Administration and Delivery for the seven Councils of Governments	
7	<b>Project Name</b>	Removal of Architectural Barriers
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Removal of Architectural Barriers
	<b>Needs Addressed</b>	Removal of Architectural Barriers

County of Allegheny / 2019 Annual Action Plan / **Note:** All funding amounts referenced in this document are subject to change, due to final allocation amounts from HUD not being received prior to the start of the Public Review period of the Draft 2019 Annual Action Plan.

	<b>Funding</b>	CDBG: \$622,835
	<b>Description</b>	Funding for the Removal of Architectural Barriers to ensure ADA accessibility
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	11,866 Persons Assisted
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Undertake removal of architectural barriers in 18 communities.
<b>8</b>	<b>Project Name</b>	Housing
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Housing
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$870,000
	<b>Description</b>	Funding for Housing projects throughout Allegheny County
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Rental units rehabilitated: 90 Household Housing Units Homeowner Housing Added: 0 units
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Rental units rehabilitated: 90 Household Housing Units Homeowner Housing Added: 3 units
<b>9</b>	<b>Project Name</b>	Human Services
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Human Services
	<b>Needs Addressed</b>	Human Services
	<b>Funding</b>	CDBG: \$893,488
	<b>Description</b>	Funding for Human Services projects
	<b>Target Date</b>	6/30/2020

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	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 677 Households Assisted Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1790 Households Assisted
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Funding for Human Services projects
<b>10</b>	<b>Project Name</b>	Hunger and Nutrition
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Hunger and Nutrition
	<b>Needs Addressed</b>	Hunger/Nutrition
	<b>Funding</b>	CDBG: \$365,000
	<b>Description</b>	Funding for Hunger and Nutrition programs
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	17,362 Persons Assisted.
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Funding for Hunger and Nutrition programs
<b>11</b>	<b>Project Name</b>	Business Development
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Business Development
	<b>Needs Addressed</b>	Economic Development
	<b>Funding</b>	CDBG: \$497,000
	<b>Description</b>	Funding to promote Business Development
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	100 Persons Assisted, 5 Jobs, 10 Businesses Assisted
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Funding to promote Business Development

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12	<b>Project Name</b>	Development
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Development and Special Projects and Finance
	<b>Needs Addressed</b>	Economic Development
	<b>Funding</b>	CDBG: \$1,000,000
	<b>Description</b>	Funding for Development, Special Projects and Finance
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	130 Brownfield Acres Remediated, i Business Assisted
	<b>Location Description</b>	Rankin Borough
	<b>Planned Activities</b>	Undertake one development project.
13	<b>Project Name</b>	Allegheny Together
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Allegheny Together
	<b>Needs Addressed</b>	Commercial Revitalization
	<b>Funding</b>	CDBG: \$919,370
	<b>Description</b>	Funding for Allegheny Together Commercial revitalization projects
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	15,349 Persons Assisted, 5 communities supported with business development activities and 3 commercial development activities.
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Undertake three commercial revitalization activities.
14	<b>Project Name</b>	CDBG Administration and Delivery
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	CDBG Administration and Delivery
	<b>Needs Addressed</b>	Planning/Administration
	<b>Funding</b>	CDBG: \$3,437,968
	<b>Description</b>	Funding for ACED Administration and Delivery costs

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	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	100 Persons Assisted Other: 1 Other
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Funding for ACED Administration and delivery costs.
15	<b>Project Name</b>	Unspecified Projects
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	Unspecified Projects
	<b>Needs Addressed</b>	Infrastructure
	<b>Funding</b>	CDBG: \$1,368,313
	<b>Description</b>	Funding for projects that will benefit low / moderate income persons throughout Allegheny County.
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Funding for projects that will benefit low / moderate income persons throughout Allegheny County.
16	<b>Project Name</b>	HOME Administration
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	HOME Administration
	<b>Needs Addressed</b>	Planning/Administration
	<b>Funding</b>	HOME: \$332,236
	<b>Description</b>	Funding for HOME Administration
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 Other

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	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Funding for HOME Administration
17	<b>Project Name</b>	HOME CHDO Set-aside
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	HOME CHDO Set-aside
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$476,619
	<b>Description</b>	Funding for HOME CHDO Set-aside 15%
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	2 Homeowner Housing Units Rehabilitated
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Funding for HOME CHDO Set-aside 15%
	18	<b>Project Name</b>
<b>Target Area</b>		Municipality of Penn Hills
<b>Goals Supported</b>		HOME Penn Hills Consortium
<b>Needs Addressed</b>		Affordable Housing
<b>Funding</b>		HOME: \$111,211
<b>Description</b>		Funding for HOME Penn Hills Consortium - Homebuyer Assistance
<b>Target Date</b>		6/30/2020
<b>Estimate the number and type of families that will benefit from the proposed activities</b>		10 Household Housing Units
<b>Location Description</b>		Penn Hills
<b>Planned Activities</b>		Closing costs and downpayment assistance: 10 Household Housing Units
19	<b>Project Name</b>	HOME McKeesport Consortium
	<b>Target Area</b>	City of McKeesport
	<b>Goals Supported</b>	HOME McKeesport Consortium

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	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$212,889
	<b>Description</b>	Funding for HOME McKeesport Consortium
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	8 Homeowner Housing Units Rehabilitated
	<b>Location Description</b>	McKeesport
	<b>Planned Activities</b>	Homeowner Housing Rehabilitated: 8 Household Housing Units
<b>20</b>	<b>Project Name</b>	HOME Rental (Rehabilitation;New Construction)
	<b>Target Area</b>	Countywide
	<b>Goals Supported</b>	HOME Rental (Rehabilitation; New Construction)
	<b>Needs Addressed</b>	Homeless Assistance
	<b>Funding</b>	HOME: \$2,213,429
	<b>Description</b>	Funding for HOME Rental (Rehabilitation; New Construction)
	<b>Target Date</b>	6/30/2020
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Rental Units Constructed: 10 Household Housing Units
	<b>Location Description</b>	Countywide
	<b>Planned Activities</b>	Rental Units Constructed: 10 Household Housing Units

## AP-50 Geographic Distribution - 91.420, 91.220(f)

**Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

Not applicable

### Geographic Distribution

Target Area	Percentage of Funds
Allegheny County-Mon Valley Communities	
Allegheny County-Airport Corridor	
Countywide	
City of McKeesport	
Municipality of Penn Hills	

Table 5 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

Allegheny County will primarily allocate its Community Development Block Grant (CDBG) Program funds to areas where at least 51 percent of the area's residents have low- and moderate- income, i.e., income that is no greater than 80% of HUD's Area Median Income. At least 70% of the County's CDBG funds will principally benefit low and moderate income persons.

The County will use the following guidelines for allocating CDBG funds:

- Public facilities improvements will be located in low and moderate income areas as determined by census tract/block group data or benefit area survey data.
- Demolition activities will occur in low and moderate income areas, slums/blighted areas or on a spot base for structures that have been designated as hazards by local municipal officials.
- Funding for public services will be based on the clientele's income or, in certain cases, a limited clientele that have a presumed low and moderate income status.
- Economic development projects will be located in low and moderate income census tract/block groups, poverty tracts, redevelopment areas, or by providing 51% or more of the jobs created for low and moderate income persons.
- Housing developed with CDBG funds will provide 51% or more of the housing units in each structure that are affordable to households with income no greater than 80% of HUD's Area Median Income, but may be located anywhere in the County's service area.

Emergency Solutions Grants Program funds benefit homeless shelters and agencies based on the needs of the clients of each shelter or agency throughout Allegheny County, including the City of Pittsburgh. Since every client within the CoC accesses services through the Coordinated Intake system and their

vulnerability is determined at that time, County funding is in compliance as required under 24 CFR § 91.220(d) and (f) for local governments and 24 CFR § 91.320(d) and (f) for states in that the client's priority needs and objectives are addressed and the funds benefit the clients regardless of geographic area. Thus, any client within Allegheny County, including the City of Pittsburgh, can obtain services using County ESG funds.

HOME Investment Partnerships Program funds will benefit low and moderate income households, and may include projects in higher opportunity areas of the County.

## 4. Affordable Housing

### AP-55 Affordable Housing - 91.420, 91.220(g)

#### Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	257
Special-Needs	0
Total	257

Table 1 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	10
Rehab of Existing Units	237
Acquisition of Existing Units	10
Total	257

Table 2 - One Year Goals for Affordable Housing by Support Type

## **AP-60 Public Housing - 91.420, 91.220(h)**

### **Introduction**

#### **Actions planned during the next year to address the needs to public housing**

Both the Allegheny County Housing Authority (ACHA) and the McKeesport Housing Authority (MHA) will use Capital Fund grants to make additional improvements, upgrades and renovations of their properties and to support management activities.

#### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The Allegheny County Housing Authority's (ACHA) Resident Advisory Board meets monthly to provide input and feedback to ACHA's Board of Directors and staff on the management, operation and physical condition of ACHA properties.

ACHA operates a Family Self Sufficiency (FSS) Program to encourage public housing residents to become homeowners. As of February 2019, there were 81 public housing residents participating in the FSS Program.

The ACHA Housing Choice Boucher Department also operates an FFS program that currently has 139 participants.

MHA has a resident council at every Asset Management Project, and there is one resident advisory board. Crawford Village has two resident advisory councils because the senior high rise is separate from the family community. These resident councils and the resident advisory board provide input and feedback on MHA's management, operations and physical condition of MHA properties.

#### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Neither the Allegheny County Housing Authority nor the McKeesport Housing Authority is designated as troubled.

## AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i) - ESG

### Introduction

Allegheny County Department of Economic Development (ACED) is an active partner and member of the PA 600 Continuum of Care (Pittsburgh/McKeesport/Penn Hills/Allegheny County). This is a regional initiative staffed by the Allegheny County Department of Human Services. The County supports the efforts of the CoC and submits ESG funding request applications to HUD and the Commonwealth of Pennsylvania on behalf of agencies.

All persons being served through the Emergency Solutions Grants (ESG) program enter through Coordinated Intake and all consumer data, except for Domestic Violence (DV) providers, is entered into the Homeless Management Information System (HMIS). Allegheny County Department of Human Services Coordinated Intake is performed through the Allegheny Link and utilizes the VI-SPDAT to screen and prioritize consumers based upon need and housing situation. All clients are assessed and assigned a score. The consumers are then assigned to a specific program based upon need and availability of unit/slot.

All client data is recorded and all reports are generated from the HMIS. Through the Allegheny Link, DHS has instituted the Housing First approach that resulted in homeless providers lowering barriers to serving clients' needs, thereby resulting in more homeless people being housed. Allegheny Link's coordinated intake and prioritization procedure has been a major improvement in addressing chronic homelessness and other homeless needs.

In FY 2019, Allegheny County will continue to work to expand efforts to help those at imminent risk of becoming homeless or prevent those persons from becoming homeless. The following activities will be funded to support housing activities and to address the needs of low-income individuals and families.

- Allegheny Valley Association of Churches - Case Management of Homeless Families
- Dollar Energy Fund, Inc. - Hardship Program
- Urban League of Greater Pittsburgh - Housing Counseling Services
- Emergency Solutions Grants (ESG) Program - Street Outreach, Emergency Shelters, Homeless Prevention, Rapid Re-Housing and HMIS

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

There are several ways in which Allegheny County reaches out to homeless persons to assess their needs. The County is a member of the Pittsburgh/McKeesport/Penn Hills/Allegheny County Continuum of Care (CoC). Each January, the CoC conducts a Point-in-Time (PIT) count of the County's sheltered and unsheltered homeless to ascertain the number and characteristics of the homeless population and to assess their needs.

The CoC reaches out to homeless persons (especially unsheltered persons) through Mercy Life Center - Operation Safety Net and Family Links Runaway Street outreach teams, the Veteran's Affairs (VA), Community Human Services (CHS), soup kitchens, day programs and drop-in centers. The HAB's Homeless Outreach Coordinating Committee (HOCC) meets monthly to discuss issues and bring specific concerns to the HAB. Homeless Street conferencing is coordinated through the HOCC. The City of Pittsburgh 311 works closely with HOCC in identifying homeless and making referrals to outreach teams. Street outreach inputs data into the Homeless Management Information Systems and works with the Allegheny Link to address the housing needs of the street homeless.

In addition, information is collected annually using the point-in-time survey form. The point-in-time surveys are one-on-one interviews with consumers. In 2019, the CoC established a system of team leaders who were assigned to specific communities. Additionally, outreach teams and Operation Safety Net (OSN) staff regularly go under bridges, visit camps, and go to other known homeless areas to tend to the needs of the homeless. OSN has a centralized database of all street consumers who utilize their medical services.

The Allegheny Link also has 3 Field Service Coordinators who go to emergency shelters, the SWES shelter, drop-in centers, and other places where people experiencing homelessness go for services. The Field Service Coordinators also go to homeless camps and on street rounds with the outreach teams. Together, these efforts help to take the coordinated entry system to those who are least likely to call or walk into the Link Offices, thereby providing greater access to the homeless system to those who are most service resistant. The Link Field Service Coordinators have mobile computers and can perform the VI-SPDAT assessment functions in the field as necessary in the office.

In 2018, the CoC Analysis Planning Committee designed and tested a consumer satisfaction survey for use with all programs except shelters. The consumer satisfaction survey is distributed via text message on the consumer's phone upon exit from a program or during an annual reassessment. Shelter participants are interviewed annually utilizing focus groups. Information from these methods are collected by ACDHS, Office of Analysis, Technology and Planning and shared with the CoC Analysis and Planning Committee on a quarterly basis. ESG staff and providers are members of this committee.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

As part of the CoC, the Allegheny County Department of Human Services completes a regular "Point in Time Survey" each January to determine an estimate of the number of homeless individuals and families in the County. Based on the "Point in Time Survey," conducted during January 30, 2019

**Unsheltered:** 48 individuals and 0 persons in families with children

**Transitional Housing:** 122 individuals and 29 persons in families with children

**Haven:** 7 individuals and 0 persons in families with children

**Emergency Shelter:** 359 individuals and 209 persons in families with children

**The priority homeless needs in Allegheny County are as follows:**

Emergency Shelters:

Low Barrier Emergency Shelter for single adults- High priority per five (5) year strategic plan adopted by the HAB in 2017.

Family beds – medium priority

The PA 600 Allegheny County Continuum of Care (CoC) Application for 2018 was submitted on September 17, 2018. On January 26, 2019, HUD awarded all of the PA 600 renewal projects for a total of \$18,308,493. This award included an increase for all submitted renewals except HMIS, HMIS Expansion and Coordinated Entry. The total increase of \$981,511 was distributed between all Rapid Re-Housing and Permanent Supportive Housing projects and range from \$3180 to \$55,968.

On February 7, 2019, HUD awarded the CoC an additional \$ 2,097,906. The additional funding included: a new reallocated Permanent Supportive Housing project, a Domestic Violence bonus Rapid Re-Housing project, the Unified Funding Agency (UFA) and the PA 600 2018 Planning Grant. All project funding will begin July 1, 2019 under the oversight of the UFA.

The following is a summary of the projects awarded:

Type of Project	Number of Projects	Number of Units	Number of Beds	Funding
Permanent Supportive Housing	44	1022	1778	\$13,455,753
Rapid Re-Housing	15	320	499	\$4,432,787
Reallocated PSH	1	25	25	\$299,498
Domestic Violence RRH Bonus	1	50	100	\$757,932
Coordinated Entry	1	n/a	n/a	\$68,761
HMIS/HMIS Expansion Grant	2	n/a	n/a	\$351,192
Planning Grant	1	n/a	n/a	\$624,286
UFA	1	n/a	n/a	\$416,190
<b>Total</b>	<b>66</b>	<b>1417</b>	<b>2402</b>	<b>\$20,406,399</b>

New projects awarded through the CoC’s reallocation process included 25 units of Expansion of Flex 15 Permanent Supportive Housing and a new Domestic Violence Unified Project (DV UP), a partnership among three DV providers in Allegheny County. The lead subrecipient for the DV UP is Alle-Kiski HOPE Center located in Tarentum. This project will provide Rapid Re-Housing (50 units and 100 beds) to DV survivors.

The award consisted of 61 housing programs equaling 1417 units and 2402 beds. This application award also gave the CoC the Unified Funding Agency designation. In accordance with the HAB governing charter, Allegheny County Department of Human Services is the lead agency for the UFA status.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

The CoC's five (5) year strategic plan includes a comprehensive approach to ending chronic homelessness. The CoC is planning to develop and implement a year-round comprehensive low barrier shelter to address the specific needs of the chronic street homeless. Planning is currently underway to identify a location which will provide both day and night time shelter space as well as other services to engage and encourage street homeless to secure permanent housing. As a part of this planning process, a comprehensive community approach to addressing this issue with support from government both city and county, foundation community, providers and the faith community. Over the past several years, the CoC has effectively increased the number of permanent housing beds available to the chronic homeless, with more beds planned to be available in the coming years. Persons who are chronically homeless and housed in permanent housing are also connected with available public services to stabilize income, access health care and non-cash benefits and increase access to mental health, drug, and alcohol support services.

### **ESG Homelessness Prevention and Rapid Re-Housing (HPRRH) Program**

Two (2) Lead Agencies administer the Homelessness Prevention and Rapid Re-Housing program. These agencies have been working with ACED and the City of Pittsburgh since the beginning of the ESG HPRRH program. Allegheny County Housing Authority (ACHA) through Three Rivers Communities, Inc. performs all Housing Quality Inspections, Fair Market Rents and Rent Reasonableness Analysis. The Allegheny County Department of Human Services (DHS) is the Lead Agency for the Coordinated Intake for the Allegheny Link and the Homeless Management Information System (HMIS).

The Homelessness Prevention (HP) program is used to prevent persons from entering the homeless system. The Action Plan projected that approximately 134 persons would be served during the one-year period.

The Rapid Re-Housing (RRH) program takes consumers in shelter or on the street. They are identified and assessed for needs utilizing the Coordinated Intake. Persons appropriately scoring on the VI-SPDAT as qualifying and needing RRH are assigned to the appropriate program. The Action Plan projected that approximately 62 households would be served during this one-year period.

## **Homeless Veterans**

The CoC has worked with the VA and Veteran's Leadership Program (VLP) since 1984 to reach out to veterans, provide housing, and to prevent homelessness. As a result, the CoC has 95 dedicated PSH beds and 22 RRH beds for homeless veterans. In addition, Veterans Place and Shepherd's Heart has received grants from the VA under the revised Grant Per Diem Program. Shepherd's Heart provides 3 VA Residential units and 15 units of bridge housing beds. Veterans Place provides a combination of low barrier and bridge housing to veterans (total 48 beds). In addition, both programs provide day programs at their locations. Annually VLP with other VA providers and community groups provide a Stand Down.

In 2017, the County Executive and the Mayor of Pittsburgh were recognized by the VA as ending Veteran Homelessness. The Homeless Veteran Boot Camp continues to work to address the needs of homeless veterans. The CoC has received designation from the US interagency Council on Homelessness (USICH) that veterans homeless in the county has been ended according to the USICH criteria and benchmarks.

## **CoC Rapid Re-Housing**

The CoC holds regular sessions with providers to discuss best practices to engage consumers in permanent housing, and address issues as necessary. The CoC has developed Rapid Re-Housing and Permanent Supportive Housing Best Practices sessions for providers. These unique meetings enable providers to work peer to peer to identify issues and develop specific solutions and practices as they arise. The sessions have been very effective in providing support to providers while ensuring more effective services are delivered to meet the client needs.

The CoC was funded under the HUD 2016 grant for 80 Rapid Rehousing bed for youth 18-24. Ten of these beds are for young adults with children. In addition, 5 Permanent Supportive Housing beds for youth was funded. The two providers receiving funding for these programs are: ACTION Housing, Inc. and Auberle. In addition, the CoC has several service providers to assist homeless youth by connecting them to employment training and other public benefits to stabilize and break the cycle of homelessness. Family Links has an operated an emergency shelter for youth in downtown Pittsburgh since the mid 1980's. In 2015, Family Links received a Runaway and Homeless Youth (RHY) Grant from HHS. This grant provides funding for 8 transitional housing beds. RHY funding for outreach was not renewed this year. Currently, ESG is funding a Runaway and Homeless Youth Outreach Team. In 2016, the 412 Youth Zone was established. This one-stop shop for youth transitioning out of foster care, including homeless youth, provides access to multiple services (e.g., life skills, shelter, food, training, etc.) and a place to "hang out" and build community supports.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

The Continuum of Care (CoC) has outlined the following discharge policy for assisting persons aging out of foster care, and being released from correctional facilities.

### **Foster Care**

The Allegheny County Office of Children, Youth, and Families (CYF) works with all youth in its system to make sure they have a strong transition plan. CYF provides housing for youth who choose to remain in CYF programs until the age of 21. Additional housing programs have also been established for those who may become homeless after they leave CYF care. These programs include strong employment and training support, as well as connections to other useful services. The CoC also funds 80 Rapid Re-housing units for youth, many of whom have a history of foster care involvement.

### **Corrections**

As a partner in the CoC, the Allegheny County Jail Collaborative (ACJC) is involved in addressing homelessness of persons discharged from jail. ACJC has developed a strategic plan to reduce recidivism, promote stable housing, and increase employment opportunities for those released from jail. ACJC has received grants to fund full-time caseworkers to work with inmates in advance of their release date to secure employment, housing, and other services. Additionally, the jail has a database of local affordable housing providers and landlords to assist inmates. ACJC has also begun a prepared renter program for inmates to receive a certificate to show landlords upon completion of the program. Additional programs to ease the transition out of the correctional facilities include a program to reunite inmates with families living in units owned by the Housing Authority of the City of Pittsburgh and employment training and Rapid Re-Housing through Goodwill of SW PA, HARBOR II.

**The County will address the needs with respect to persons who are not homeless but have other special needs using its CDBG and HOME funds and will be utilized to serve the following populations:**

- **Elderly and frail elderly persons** -The Catholic Youth Association distributes meals, information regarding services available to seniors; transportation, and recreational activities to approximately 1,000 seniors. Additionally, housing units for senior citizens will be rehabilitated for seniors at the Allegheny County Housing Authority (UNLESS HAWKINS VILLAGE!!!!!!) Elderly Apartments
- **Persons with physical or mental disabilities** - Purchase of a van will be undertaken for the Community Living and Support Services (CLASS) centers. The van purchase will provide

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transportation services to persons with physical and mental disabilities. Additionally, ADA accessibility upgrades will be completed in the following municipalities: Aspinwall Borough, Bridgeville Borough, Churchill Borough, Coraopolis Borough, Crafton Borough, Crescent Township, Edgewood Borough, Harrison Township, Jefferson Hills Borough, Municipality of Mt. Lebanon, Mt Oliver Borough, Oakmont Borough, Pleasant Hills Borough, Springdale Borough and West Deer Township.

***\*\*HOME funds may be used for the development of Senior Housing, if an application for low income housing tax credits is awarded.***

## AP-75 Barriers to affordable housing - 91.420, 91.220(j)

### Introduction

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The following impediments and action steps were identified in the County of Allegheny's most recent Analysis of Impediments to Fair Housing Choice, completed in May 2015. The County is in the process of developing practical steps that may assist in implementing the action steps, where practicable.

#### 1. Fragmented System of Local Governance

Action step 1: Given the absence of appetite for structural consolidation among local jurisdictions, the County should assume a leadership role in meaningful efforts to advance functional or cooperative regionalism.

#### 2. Persistence of housing discrimination

Action step 1: The County should explore opportunities to increase funding to and develop the capacity of the HRC.

Action step 2: The County should support the work of the HRC or another entity by providing funds to train staff, market its services and/or contract with a qualified entity to provide education, outreach or enforcement services.

Action step 3: The County should continue its financial support for paired testing, which provides information that can guide the targeting and development of pure fair housing activities. Particularly, testing is needed of the rental market with regard to race/color and disability.

#### 3. Concentration of poverty and decreasing availability of decent, affordable rentals

Action step 1: To promote the adoption of inclusionary zoning provisions by municipalities, Allegheny County should a) consider offering administrative oversight, such as qualifying eligible households and overseeing affordability periods, and b) consider incentives for adopting the existing IZ model ordinance.

Action step 2: The County should, where possible, encourage and support the acquisition of tax credit developments for which affordability requirements are set to expire.

Action step 3: Rather than allowing developers to drive the site selection process for assisted housing development, ACED should designate priority areas for new construction investment in its funding guidelines to expand affordable housing in opportunity areas.

Action step 4: The County should provide financial incentives and higher priority, such as through bonus points in proposal evaluation, for affordable family housing in high opportunity areas.

**Action step 5:** The County should officially adopt and incorporate into its project review process (via checklist) the Site and Neighborhood Selection Standards found at 24 CFR 92.202(b) to ensure that affordable housing developments, particularly family units, are built outside of racially/ethnically concentrated areas of poverty.

**Action step 6:** The County should continue to evaluate ways to broaden its affordable housing stock, possibly to include incentives for an affordable housing set-aside in any County-assisted development with a residential component.

#### 4. Concentration of voucher holders in racially/ethnically concentrated areas of poverty

**Action step 1:** The County should study the feasibility of adding lawful source of income as a class protected by its Human Relations Ordinance, which would prevent landlords from refusing to rent to applicants with vouchers, child support or any other legal form of income.

**Action step 2:** ACHA should continue to explore mobility counseling initiatives.

**Action step 3:** ACHA should continue to adjust payment standards to match varying market rent levels across communities or neighborhoods, so that the ceiling is lower in lower cost areas and higher in more expensive areas.

#### 5. Discriminatory municipal policies and practices

**Action step 1:** The County has already exercised an informal policy of refusing to grant CDBG and HOME funds to municipalities that it determines are engaging in unlawful discrimination. This should be formalized with a policy of refusing any discretionary County funds from federal sources to such municipalities until the County confirms that discriminatory actions or policies have been corrected.

**Action step 2:** ACED should continue to provide one-on-one technical land use planning assistance to local units of government aimed at identifying and overcoming procedural and regulatory barriers to fair housing and affordable housing.

**Action step 3:** ACED should continue to closely monitor and advise local government zoning and land use policies and practices. The County should continue to promote the use and adoption of model ordinances.

#### 6. Limited affordable housing options for people with disabilities

**Action step 1:** ACHA should continue to update and monitor its public database of affordable housing opportunities to denote which sites have units accessible to persons with physical disabilities.

**Action step 2:** ACED should continue to prioritize housing projects that result in the creation of accessible units through construction or retrofitting.

#### 7. Gaps in strategy to meet the needs of a growing limited English- speaking population

**Action step 1:** ACED should gain access to the four-factor analysis conducted by DHS to determine the extent to which its current systems for interpretation and translation adequately serve the community, culminating if

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necessary in an official Language Access Plan. The four-factor analysis is detailed in the *Federal Register* dated January 22, 2007.

**Action step 2:** ACHA should update its four factor analysis as needed to determine the extent to which its current systems for interpretation and translation adequately serve the community, culminating if necessary in an official Language Access Plan.

## 8. Room to improve in some county policy documents

**Action step 1:** The County should update its affirmative marketing policy to explicitly apply to all housing developments of five or more units assisted through all ACED programs.

**Action step 2:** ACED should require all CDBG, HOME, ESG and HOPWA grantees to formally certify that they will affirmatively further fair housing choice.

**Action step 3:** As mentioned previously, ACED should build a ranking system into its housing development program application that would prioritize family units in high-opportunity neighborhoods.

**Action step 4:** As stated previously, the County should adopt a formal policy to refrain from investing its federal housing funds in any municipality it determines is engaging in discriminatory behavior. This would include discriminatory zoning provisions, denial of permits for affordable housing developments based on public opposition and other similar activities.

## 9. Evidence of continued lending discrimination

**Action step 1:** The County should continue to support efforts to provide credit repair and borrowing advice on a public, countywide basis (such as through the Don't Borrow Trouble program) to ensure that lower income households have access to means of improving their ability to obtain and maintain decent, affordable housing.

**Action step 2:** The County should actively participate in and financially support efforts to identify and rectify potentially discriminatory actions by lenders, such as opening branches only in middle- or upper-income neighborhoods.

## 10. Disconnect between growth areas, jobs and transit service

**Action step 1:** The County should continue its efforts to promote the development of medium-density and high-density affordable multifamily housing for families along transit routes, such as TOD sites.

**Action step 2:** The County should continue to lobby state leaders to seek a dedicated and adequate funding source for public transit. The preservation of service at its current level is extremely important to housing choice for lower-income households, particularly lower-income reverse commuters and those working outside typical business hours.

**Action step 3:** The County should encourage concentrated nodes of employment and housing rather than large, low-density areas. These concentrated nodes will be better served by transit if they include pedestrian amenities and walkable designs.

**Action Step 4:** Not all South Busway and rail stations are accessible by ADA standards. The Port Authority should work to improve stops to ensure all are accessible to residents with disabilities.

## 11. Room for wider representation across appointed boards

**Action step 1:** The County should actively monitor the demographic composition of its boards and commissions, recruiting new members with an intention of advancing participation among women and persons with disabilities and maintaining the participation of racial/ethnic minorities.

Please see Fair Housing chart on the following pages.

<b>IMPEDIMENTS TO FAIR HOUSING CHOICE (IN MAY 2015 ANALYSIS OF IMPEDIMENTS TO FAIR HOUSING CHOICE IN ALLEGHENY COUNTY WAS COMPLETED) - PLEASE NOTE ITEMS ARE FROM THE AI AND HAVE NOT BEEN PRIORITIZED</b>	<b>ACTION STEPS</b>	<b>RESPONSIBLE ENTITY</b>	<b>BENCHMARK</b>	<b>YEAR TO BE COMPLETED</b>
<b>FRAGMENTED SYSTEM OF LOCAL GOVERNANCE</b>	The County should assume a leadership role in meaningful efforts to advance functional or cooperative regionalism.	County		Ongoing
<b>PERSISTENCE OF HOUSING DISCRIMINATION</b>	The County should explore opportunities to increase funding to and develop the capacity of the Allegheny County Human Relations Commission (ACHRC).	County		
	The County should support the work of the ACHRC or another entity to provide education, outreach or enforcement services.	County		
	The County should continue its support for paired testing, particularly with regard to race/color and to disability.	County		
<b>CONCENTRATION OF POVERTY AND DECREASING AVAILABILITY OF DECENT, AFFORDABLE RENTALS</b>	The County should offer administrative oversight to promote the adoption by municipalities of inclusionary zoning provisions.	County		
	The County should support acquisition of LIHTC developments at end of their affordability period, where practical.	County	Update program policies in the Allegheny Housing Development Funds application.	2017-2018
	The County should designate priority areas for investment in affordable housing in opportunity areas.	County	Update program policies in the Allegheny Housing Development Funds application.	2017-2018
	The County should provide incentives and higher priority for affordable housing funding in high opportunity areas.	County	Update program policies in the Allegheny Housing Development Funds application.	2017-2018
	The County should officially adopt the HUD site and neighborhood standards (24 CFR 92.202) to ensure affordable housing is developed outside of concentrated areas of poverty.	County	Update program policies in the Allegheny Housing Development Funds application.	2017-2018
	The County should continue to evaluate ways to broaden affordable housing stock, perhaps with incentives for affordable housing set-asides in County-assisted developments.	County		

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<b>CONCENTRATION OF VOUCHER HOLDERS IN RACIALLY/ETHNICALLY CONCENTRATED AREAS OF POVERTY</b>	The County should study feasibility of adding source of income as a protected class in its Human Relations Ordinance(s).	County		
	The Allegheny County Housing Authority(ACHA) should continue to explore mobility counseling initiatives.	County		
	The ACHA should continue to adjust payment standards to match varying rent levels across communities.	County		
<b>DISCRIMINATORY MUNICIPAL PRACTICES AND POLICIES</b>	The County should formalize its policy of refusing to grant HOME or CDBG fund or any discretionary County funds to municipalities that it determines are engaging in unlawful discrimination.	County		
	ACED should continue to provide land use planning assistance to municipalities to identify and overcome regulatory barriers to housing.	County		
	ACED should continue to monitor and advise local governments on zoning and land use policies and promote the use and adoption of model ordinances.	County		
<b>LIMITED AFFORDABLE HOUSING OPTIONS FOR PEOPLE WITH DISABILITIES</b>	ACHA should continue to update and monitor its database of housing units to denote which sites have units accessible for the disabled.	County		Ongoing
	ACED should continue to prioritize housing projects that result in creation or retrofitting to provide accessible units.	County		Ongoing
<b>GAPS IN STRATEGY TO MEET THE NEEDS OF A GROWING LIMITED-ENGLISH-SPEAKING POPULATION</b>	ACED should gain access to the four-factor analysis conducted by the County's Department of Human Services to determine the extent to which is current interpretation and translation services serve the	County	Enter into a Memorandum of Understanding with ACDHS for access to translation and interpretation services.	2019
	ACHA should update its four-factor analysis as needed.	County		2019

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<b>ROOM TO IMPROVE IN SOME COUNTY POLICY DOCUMENTS</b>	The County should update its affirmative marketing policy to apply to all housing of five or more units assisted through ACED programs.	County	Update program policies in the Allegheny Housing Development Funds application.	2017-2018
	ACED should require all CDBG, HOME, ESG and HOPWA grantees to formally certify to affirmatively further fair housing choice.	County		
	ACED should rank housing development applications to prioritize family units in high-opportunity neighborhoods.	County	Update program policies in the Allegheny Housing Development Funds application.	2017-2018
	The County should formalize its policy of refusing to grant HOME or CDBG fund or any discretionary County funds to municipalities that it determines are engaging in unlawful discrimination.	County		
<b>EVIDENCE OF CONTINUED LENDING DISCRIMINATION</b>	The County should continue to support efforts to provide credit repair and borrowing advice on a public, county-wide basis.	County		
	The County should actively participate in and financially support efforts to identify and rectify potentially discriminatory actions by lenders	County		
<b>DISCONNECT BETWEEN GROWTH AREAS, JOBS AND TRANSIT SERVICE</b>	development of medium- and high-density affordable multi-family housing along transit routes and at transit-oriented development (TOD) sites.	County		
	The County should continue to lobby state leaders to seek dedicated, adequate funding source for public transit.	County		Stable and dedicated public transportation funding has been achieved via PA Act 89 of 2013, which is in place until at least 2023.
	The County should encourage concentrated nodes of employment and housing, rather than low-density areas.	County		Ongoing
	The County, via the Port Authority of Allegheny County, should work to improve transit stops on the South Busway and T lines to improve accessibility for persons with disabilities.	County		
<b>ROOM FOR WIDER REPRESENTATION ACROSS APPOINTED BOARDS</b>	The County should actively monitor the composition of its boards and commission and recruit new members from women, disabled persons and members of racial and ethnic minorities.	County		Ongoing

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ROOM TO IMPROVE IN SOME COUNTY POLICY DOCUMENTS	The County should update its affirmative marketing policy to apply to all housing of five or more units assisted through ACED programs.	County	Update program policies in the Allegheny Housing Development Funds application.	2016	
	ACED should require all CDBG, HOME, ESG and HOPWA grantees to formally certify to affirmatively further fair housing choice.	County			
	ACED should rank housing development applications to prioritize family units in high-opportunity neighborhoods.	County	Update program policies in the Allegheny Housing Development Funds application.		
	The County should formalize its policy of refusing to grant HOME or CDBG fund or any discretionary County funds to municipalities that it determines are engaging in unlawful discrimination.	County			
EVIDENCE OF CONTINUED LENDING DISCRIMINATION	The County should continue to support efforts to provide credit repair and borrowing advice on a public, county-wide basis.	County			
	The County should actively participate in and financially support efforts to identify and rectify potentially discriminatory actions by lenders	County			
DISCONNECT BETWEEN GROWTH AREAS, JOBS AND TRANSIT SERVICE	The County should continue efforts to provide development of medium- and high-density affordable multi-family housing along transit routes and at transit-oriented development (TOD) sites.	County			
	The County should continue to lobby state leaders to seek dedicated, adequate funding source for public transit.	County			
	The County should encourage concentrated nodes of employment and housing, rather than low-density areas.	County		Ongoing	
	The County, via the Port Authority of Allegheny County, should work to improve transit stops on the South Busway and T lines to improve accessibility for persons with disabilities.	County			
ROOM FOR WIDER REPRESENTATION ACROSS APPOINTED BOARDS	The County should actively monitor the composition of its boards and commission and recruit new members from women, disabled persons and members of racial and ethnic minorities.	County		Ongoing	

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## **AP-85 Other Actions - 91.420, 91.220(k)**

### **Introduction**

Allegheny County has developed the following actions planned to: address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead-based hazards, reduce the number of poverty-level families, develop institutional structures, and enhance coordination between public and private housing and social service agencies.

### **Actions planned to address obstacles to meeting underserved needs**

Under its FY 2019 Program Year, the County will take the following actions:

- Leverage its financial resources and apply for additional public and private funds.
- Continue to provide funds for housing for both owner-occupied and rental units.
- Participate in regional planning and coordination efforts to build better communication and understanding of agencies in the County.
- Continue its support and cooperation with the Continuum of Care.
- Promote new economic development projects to increase job opportunities.
- Provide assistance for residents who are at risk of becoming homeless.

### **Actions planned to foster and maintain affordable housing**

To foster and maintain affordable housing Allegheny County proposes to:

- Promote homeownership assistance opportunities. (High Priority)
  - Require homebuyers that receive downpayment assistance to receive housing counseling
- Provide homebuyers with closing costs downpayment assistance loans. (High Priority)
  - Municipality of Penn Hills/ACTION Housing, Inc. (HOME Consortium Partner)
- Assist in owner-occupied housing repairs (High Priority).
  - City of McKeesport/McKeesport Housing Corporation (HOME Consortium Partner)
- Promote Fair Housing Choice. (High Priority)
  - Fair Housing Partnership of Greater Pittsburgh

-Assist in the development of new affordable housing. (High Priority)

- Mon Valley Initiative
- ACTION-Housing, Inc.
- Private Developers

### **Actions planned to reduce lead-based paint hazards**

Allegheny County is working to reduce potential lead-based paint hazards. Below are the County's activities to reduce lead-based paint hazards as it relates to rehabilitation and homeownership programs.

#### Rehabilitation Programs:

Allegheny County will continue to ensure that:

- Applicants for rehabilitation funding receive the required lead-based paint information and understand their responsibilities.
- Staff properly determines whether proposed projects are exempt from some or all lead-based paint requirements.
- The level of Federal rehabilitation assistance is properly calculated and the applicable lead based paint requirements determined.
- Properly qualified personnel perform risk management, paint testing, lead hazard reduction, and clearance services when required.
- Required lead hazard reduction work and protective measures are incorporated into project rehabilitation specifications.
- Risk assessment, paint testing, lead hazard reduction, and clearance work are performed in accordance with the applicable standards established in 24 CFR Part 35.
- Required notices regarding lead-based paint evaluation, presumption, and hazard reduction are provided to occupants and documented.
- Program documents establish the rental property owner's responsibility to perform and document ongoing lead-based paint maintenance activities, when applicable.
- Program staff monitors owner compliance with ongoing lead-based paint maintenance activities.

#### Homeownership Programs:

Allegheny County will continue to ensure that:

-Applicants for homeownership assistance receive adequate information about lead-based paint requirements.

-Staff properly determines whether proposed projects are exempt from some or all lead-based paint requirements.

-A visual assessment is performed to identify deteriorated paint in the dwelling unit, any common areas servicing the unit, and exterior surfaces of the building.

-Prior to occupancy, properly qualified personnel identify lead based paint hazards, performs paint stabilization and the dwelling passes a clearance exam in accordance with the standards established in 24 CFR Part 35.

-The home purchaser receives the required lead-based paint pamphlet and notices.

Lead reduction involves the implementation of a lead-based paint treatment program which will be carried out in conjunction with the Allegheny County's CDBG and HOME-funded housing activities. The goal of the lead-based paint treatment program is the reduction of lead paint hazards.

In 2017, Allegheny County Economic Development was awarded a \$3.0 million Lead Hazard Reduction Demonstration grant with an additional \$400,000 in Healthy Homes Supplemental funds. ACED is using the funds over a 3-year period to operate the Allegheny Lead Safe Homes Program, which identifies and control lead based paint hazards in residential units throughout Allegheny County, including the City of Pittsburgh, Penn Hills and McKeesport.

Specifically, the program includes:

- Education and outreach;
- A contractor training program to build our pool of certified lead abatement firms;
- Applicant intake;
- Conducting lead based paint inspections and risk assessments;
- Performing lead hazard control work;
- Performing Healthy Homes Interventions; and
- Program administration.

The Program is available to both homeowner-occupied and occupied rental properties. To be eligible, units must be built prior to 1978 and house a child under 6. If owner-occupied, the household must meet HUD's income guidelines, and the unit must contain confirmed lead based paint hazards.

### **Actions planned to reduce the number of poverty-level families**

Approximately 9.8% of Allegheny County residents (outside the City of Pittsburgh) live in poverty. The County's goal is to reduce the number of poverty levels residents by investing and leveraging federal funds in activities that will create jobs and/or provide affordable housing to low/moderate income

households. To achieve this goal, the County will cooperate and collaborate with other parties with similar goals.

The County's chief anti-poverty strategy is based on attracting/retaining/growing businesses and supporting workforce development, including job-training services for low income residents. The County's planned anti-poverty policies, programs and activities include:

- Workforce development and training programs to meet employment needs of growing industries and sectors.
- Support services for new employees
- Assist in job creation, especially for the unemployed and underemployed
- Assistance for food, shelter, and training programs
- Development of new commercial/industrial facilities
- Slum and blight removal
- Commercial/industrial infrastructure development
- Rehabilitation of commercial/industrial facilities
- Promote small business and micro-enterprises
- Consider the Section 108 Loan guarantee Program to promote economic development
- Collaborate with community and economic development agencies to attract new businesses or assist existing businesses to expand via business financing assistance
- Through programs like Allegheny Together, revitalize community business districts

Through the above policies, programs and activities, Allegheny County hopes to reduce poverty among County residents as much as possible, but the County does not have a specific numerical goal regarding the reduction of poverty.

The County is involved with the redevelopment of the Hazelwood Green site (formerly LTV Steel) in Hazelwood, a 178 acre former brownfield that is intended to become a mixed-use development. The site recently completed a massive rough site grading project - a nearly \$9 million investment. Almono received \$10 million in various Commonwealth of Pennsylvania funds to use for the first phase of infrastructure work. Construction on the infrastructure, including utilities, roads, and off-site improvements, is ongoing, but the major interior road construction should be completed in 2019.

The County is involved in the former Mellon Arena site. The redevelopment site was approved for a Local Economic Revitalization Tax Assistance (LERTA) 10-year tax abatement. The abated taxes will be contributed by the taxpayer to an Urban Redevelopment Authority (URA) fund to be used for the greater Hill District and the revitalization of the former arena site. Reconnecting the site to the adjacent road grid is ongoing.

Over the past 5 years, development in the Pittsburgh International Airport Corridor has grown dramatically, attributable to a combination of increased demand from oil and gas related entities, to preparation of 'pad-ready' sites to shorten the development cycle for interested companies. Listed below are some of the projects that are recently completed, underway, or about to commence. These

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projects total approximately \$300 million in investment and 2.35 million square feet of new development:

Completed:

- Industrial Scientific Corporate Headquarters Robinson Township
- Westpointe Corporate Center 4 - Moon Township
- 250 Industry Drive - Findlay Township
- 400 Industry Drive - Findlay Township
- Gordon Food Services Corporation - Findlay Township
- Commissary and Exchange - Moon Township
- GE Advanced Manufacturing - Findlay Township
- Clinton Industrial Park Phase 2 – Findlay Township
- Findlay Commerce Center – Findlay township

Under Construction:

- AL Neyer Clinton 2 - Findlay Township-1 Building complete, 2<sup>nd</sup> under construction

Continuing Development:

- Chapman Commerce Center - Findlay Township
- Cherrington Commerce Park - Moon Township
- Findlay Industrial Park & Westport Woods – Findlay Township

Planning:

- Pittsburgh International Airport’s Innovation Campus – Finlay Township

Finally, the County is participating in a Tax Increment Financing (TIF) anticipated to be \$4 million, and continues to provide various sources of funding assistance to the Regional Industrial Development Corporation (RIDC) for other projects within the County.

The following are examples of regional economic initiatives that will help reduce the number of poverty-level families in Allegheny County:

- **Carrie Furnace Redevelopment, Allegheny County** - After environmental remediation and infrastructure development, a total of 90 developable acres will be pad ready for businesses or private development. The site and its natural proximity to the City of Pittsburgh lends itself to flex space which can accommodate anything from research labs to space for up and coming high tech firms. Additional attractions will include the Steel Industry National Historic Park. A high caliber, national park development will instill value to the site and assure the quality of the Carrie Furnace preservation. The project also includes a fly-over ramp over existing railroad tracks in order to improve access to a brownfield redevelopment site in Rankin and Swissvale. This is an excellent example of how integrating the Long Range Transportation Plan and the CEDS can benefit the planning and overall advancement of regional strategies. The project site is located in multi-municipalities. The existing zoning was completely different in each

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municipality. Many of the uses (e.g., laundromats; video arcades) would not have provided good jobs in a well-planned light industrial park. An Allegheny Places planning grant was awarded to the municipalities so they could update their zoning and subdivision ordinances to ensure that there are appropriate uses and uniform site development standards for the Carrie's Furnace site.

- **Lower Hill District Infrastructure Redevelopment, City of Pittsburgh** - This project will construct a five-street grid to reconnect the Hill District to the central business district. The redevelopment of the street grid through the former Mellon Arena site will also create development parcels and promote economic development in the area by making valuable real estate available for development.

### **Actions planned to develop institutional structure**

Allegheny County Economic Development will assist with coordination of activities, where applicable, among the public and private agencies and organizations in the area. This coordination will ensure that the goals and objectives of the Five-Year Consolidated Plan will be effectively addressed by more than one agency. The staff of Allegheny County Economic Development will facilitate and coordinate the linkages between these public-private partnerships and develop new partnership opportunities.

Effective implementation of the Five-Year Consolidated Plan involves a variety of agencies both in the community and in the region. Coordination and collaboration between agencies is important to ensuring that the needs in the community are addressed. The key agencies that are involved in the implementation of the Plan, as well as additional resources that may be available, are described below.

#### **Public Sector:**

Allegheny County Economic Development – Allegheny County Economic Development is responsible for the administration of the County's community development programs. ACED will continue to manage these community development programs and work toward meeting the Consolidated Plan objectives through its Housing and Human Services Division, Municipal Development Division, Development Division, Planning Division, Business Development Division, and Special Projects and Finance Division.

Allegheny County Housing Authority – The Allegheny County Housing Authority is one of the primary owners of affordable housing within the County. The Housing Authority administers the Housing Choice (Section 8) Voucher Program. The County will continue to work in close consultation with the Housing Authority regarding affordable housing issues in Allegheny County.

Allegheny County Councils of Governments (COG) – The Allegheny County Councils of Governments are instrumental in administering grant funds and meeting the community and economic development needs of their member municipalities. Allegheny County will continue to support and work with these COG agencies to implement community and economic development programs.

Allegheny County Department of Human Services (ACDHS) – Allegheny County Economic Development receives Emergency Solutions Grants (ESG) Program funds. Allegheny County Economic Development staff will continue to work with ACDHS to implement ESG projects and activities.

**Non-Profit Agencies:**

There are several non-profit agencies that serve target income households in Allegheny County. The County will collaborate with these service providers. Some of these agencies include: ACTION Housing, Inc., Greater Pittsburgh Community Food Bank, Dollar Energy Fund, Urban League of Greater Pittsburgh, Community Human Services Corporation, Mon Valley Initiative, Inc., McKeesport Housing Corporation, Allegheny Valley Association of Churches, Community College of Allegheny County, Mercy Life Center Corporation d/b/a Operation Safety Net, Alle Kiski Area HOPE Center, Inc., Center for Victims, Family Promise of Southwestern Pennsylvania, YWCA of Greater Pittsburgh, and Three Rivers Communities, Inc.

**Private Sector:**

The private sector is an important collaborator in the services and programs associated with the Consolidated Plan. The private sector brings additional resources and expertise that can be used to supplement existing services or fill gaps in the system. Lenders, affordable housing developers, business and economic development organizations, and private service providers offer a variety of assistance to residents such as health care, small business assistance, home loan programs, and assisted housing, among others. The County will collaborate with the following private sector organizations: Federal Home Loan Bank (FHLB), Local Financial Institutions, Private Housing Developers, and Local Realtors.

**Actions planned to enhance coordination between public and private housing and social service agencies**

The County is committed to continuing its participation and coordination with boroughs, townships, municipalities, Federal, state, and local agencies, as well as with the private and non-profit sectors, to serve the needs of target income individuals and families in the County. The County solicits applications for CDBG, HOME, and ESG funds. In addition, the County sends out applications to a list of agencies, organizations, and housing providers that have previously submitted an application or have expressed an interest in submitting an application. The applications are reviewed by the Allegheny County Economic Development staff and they discuss any questions with the applicants. The Allegheny County Economic Development staff also provides technical assistance to the public and private agencies that receive funding.

## 5. Program Specific Requirements

### AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

#### Introduction

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$1,500,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	0
5. The amount of income from float-funded activities	0
<b>Total Program Income</b>	<b>\$1,500,000</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income(Year 2017)	78.74%

#### HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

None

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

See #3 below.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired

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with HOME funds. See 24 CFR 92.254(a)(4) are as follows:

### **Allegheny County Recapture Guidelines**

Allegheny County, through the Allegheny Housing Development Fund (AHDF), utilizes HOME funds for the development of affordable homeownership housing, including new construction and the acquisition and rehabilitation of single family homes. The HOME regulations at 24 CFR 92.254(a)(4) require that HOME-assisted housing remain affordable throughout the period of affordability. The HOME period of affordability for homeownership housing under a recapture provision is based upon the per-unit amount the direct HOME subsidy provided. The "direct HOME subsidy" is the amount of HOME assistance that enabled the homebuyer to buy the house. This includes any HOME assistance that reduced the purchase price from fair market value to an affordable price, but excludes the amount between the cost of producing the unit and the market value of the property (i.e., the development subsidy). The County's policy, in accordance with the HOME regulations, requires that all HOME-assisted housing must meet the affordability periods as applicable: a minimum of five years for assistance under \$15,000; a minimum of ten years for assistance between \$15,000 and \$40,000; and a minimum of fifteen years for assistance over \$40,000.

To ensure long term affordability, the County will utilize the recapture provision at 24 CFR 92.254(a)(5)(ii)(4), "Owner investment returned first" and apply it to all HOME-assisted for-sale housing as well as other homeownership housing assisted with funds from the Allegheny Housing Development Fund. The affordability restriction will be secured using a deed restriction and will expire at the end of the affordability period. If the HOME-assisted homebuyer fails to occupy the unit as his or her principal residence (i.e., unit is rented or vacant), or the home was sold or otherwise transferred during the period of affordability and the applicable recapture provision was not enforced, then the project will be considered in noncompliance. Accordingly, the County will monitor for compliance with the principal residency requirement and the terms of the recapture provision.

Because recapture provisions cannot be used when there is no direct HOME subsidy, as defined above, the County will only provide HOME funds for affordable homeownership housing to projects that include a direct HOME subsidy. The County will not invest HOME funds in homeownership projects that contain only a development subsidy.

To preserve affordability, the County may use purchase options, right of first refusal or other preemptive rights to purchase the house before foreclosure. However, should HOME-assisted housing be sold or transferred (voluntarily or involuntarily) during the period of affordability, recapture will be triggered and the County will recoup all or a portion of the direct subsidy, limited to net proceeds, to the extent that sufficient funds remain. Net Proceeds is defined as the sales price minus the superior non-HOME loan repayment minus closing costs related to the sale (but not the original purchase of the unit). From the available net proceeds, the County will distribute the funds as follows:

- a. The homeowner will recover the amount of the downpayment that the homeowner contributed in cash;
  - b. The homeowner will recover the cost of documented permanent capital improvements, as defined in the guidelines for the Allegheny Housing Development Fund program, made to the property by the owner since the purchase;
  - c. From the proceeds remaining after items one and two are paid, the County will recapture up to the full amount of the HOME assistance, and the remaining amount, if any, will be remitted to the homeowner; and
  - d. In the event that net proceeds are not sufficient to pay the above, the County will permit the homeowner to recover up to their entire investment (downpayment and documented capital improvements) and the recapture requirement will be considered satisfied.
4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

None.

### **HOME Requirements**

- a. If the PJ intends to use HOME funds for homebuyer assistance or for rehabilitation of owner-occupied single family housing and does not use the HOME affordable homeownership limits for the area provided by HUD, did it determine 95 percent of the median area purchase price and set forth the information in accordance with 24 CFR. 92.254(a)(2)(iii). Please include an attachment which addresses this requirement.

**County Response:** Allegheny County Consortium will continue to use the 95% of median purchase price limits, as determined by HUD, as the limit for owner-occupied rehabilitation and sales process for its homeownership developments funded by the HOME Investment Partnerships Program funds. This selection was identified in the County's submission to the local field office as part of its HOME Program Homeownership underwriting policy document in November 2013.

- b. Describe eligible applicants (e.g., categories of eligible applicants), its process for soliciting and funding applications or proposals (e.g., competition, first-come first-serve) and where detailed information may be obtained (e.g., application packages are available at the office of the jurisdiction or on the jurisdiction's Web site).

**County Response:** Developers that wish to develop affordable housing using the Consortium's HOME funds need to complete and submit an Allegheny Housing Development Fund (AHDF) application, which is available on the County website for download. It will also be emailed or mailed upon request of interested parties. Availability

of the AHDF funds is advertised annually. Applications are accepted year-round and are reviewed competitively.

Households who are considering purchase of a home in the Municipality of Penn Hills can apply to ACTION-Housing, Inc., under contract for Allegheny County Consortium HOME Funds, to provide down-payment and closing cost assistance loans to moderate-income households to assist with the purchase of a primary residence in Penn Hills.

Homeowners in the City of McKeesport may apply to the McKeesport Housing Corporation for loans to undertake repairs to their units. Applications are approved if the applicants meet the underwriting criteria, and funds are disbursed first-come, first-served.

McKeesport is a Consortium partner that directs a share of its HOME funds to be used for this purpose, per the Consortium Agreement.

- c. If the PJ plans to limit the beneficiaries or give preferences to a particular segment of the low-income population, a description of that limitation or preference must be included.

**County Response:** The County does not plan to give preference to any particular segment of the low-income population nor limit the beneficiaries of the HOME funds, except as to the income and affordability restrictions provided in the HOME regulations.

### **Emergency Solutions Grant (ESG) Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)
2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.
3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).
4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.
5. Describe performance standards for evaluating ESG.

1. Include written standards for providing ESG assistance (may include as attachment)

This includes the following:

- Coordination - Each proposed grant recipient is a member of the Continuum of Care and uses the Homeless Management Information System (HMIS) services to ensure that data on all persons served and all activities assisted under ESG are entered into HMIS in accordance with

HUD's standards on participation, data collection, and reporting. This coordination will help to determine the necessary services that are needed to address the needs of clients.

- **Prioritizing Homelessness Prevention and Rapid Re-housing** - Priority for homelessness prevention and rapid re-housing activities will be given to clients that meet income eligibility and have the best chance of becoming self-sufficient once the ESG assistance ends. At this time, the City of Pittsburgh and Allegheny County support a network of shelters through the ESG funding that provides services to homeless and near homeless persons, including men, women, families, youth, etc. Coordination with the Continuum of Care will enable any gaps in services to be identified and any necessary changes in funding priorities to be made.
- **Rental Assistance** - Funds will be used to pay security deposits and rental assistance up to a maximum of twelve (12) months. The first nine (9) months will be paid at a maximum of 100% and the last three (3) months at a maximum of 75%. Rental and/or utility arrearages will be paid up to six (6) months of costs. Forward utility costs will be allowed.
- **Standards & Procedures Evaluation** - Each individual or family will receive a full evaluation of their needs and case management services that are necessary to help the clients stabilize their lives.
- **Street Outreach/Essential Services** - Agencies with the appropriate experience and skilled staff will provide street outreach and essential services as needed.
- **Admission, Referral, Discharge & Length of Stay** - No person will be denied services based on race, color, religion, national origin, ancestry or place of birth, sex, gender identity or expression, sexual orientation, disability, marital status, familial status, age or use of a guide or support animal because of blindness, deafness or physical disability. All shelters must meet local safety regulations and housing habitability standards. Accessibility for the handicapped will be provided where possible. A list of rules and regulations for each shelter will be provided to all residents. A grievance policy and procedure will also be in place at each shelter. The length of stay will be determined by the case managers and the client needs for further assistance. Residents can remain in the shelter as long as the client continues to meet the program requirements.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Allegheny County Coordinated Entry System (CES) covers Allegheny County in its entirety. The Allegheny Link functions as the single access point for the CES in Allegheny County. CES will allow homeless and near homeless individuals and families to access homeless and prevention services through an intake process through the Allegheny Link or through individual providers when single individuals are seeking to access emergency shelter. Arbitrary barriers to housing have been removed from all programs participating in Allegheny County's CES, inclusive of those funded through the Continuum of Care (CoC) Grant and Emergency Solutions Grant (ESG). All referrals to ESG and CoC funded programs flow through the Allegheny Link. When any household contacts that Allegheny Link (phone call, walk in or in the field) and indicates

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they are experiencing a housing crisis, staff first complete an initial screening for services. To prevent and divert people from entering the homeless system, Allegheny Link will do a thorough evaluation of all public benefit programs for which an individual may qualify. For households who meet the CoC definition of homelessness (literally homeless or fleeing domestic violence) they must complete a comprehensive assessment that combines eligibility criteria and either the Single, Family, or Youth VI-SPDAT based on the household composition.

The CoC has adopted HUD CPD 16-11, HUD's *Notice on Prioritizing Persons Experiencing Chronic Homelessness and Other Vulnerable Homeless Persons in Permanent Supportive Housing*. Additionally, the CoC has expanded the prioritization practices to the Rapid Rehousing, Bridge and Transitional Housing programs. Therefore, households designated as HUD Chronically Homeless are prioritized throughout the entire system. Additionally, the CoC has adopted the local priorities of Veterans, Youth (age 18-24) and those fleeing domestic violence. These have been implemented at "tie-breakers," where chronicity, length of time homeless and vulnerability are equal across two households. The Allegheny County CoC prioritizes households experiencing homelessness within the CoC's geographic area for referral to housing and services. Priorities are consistent with CoC and ESG written standards approved by the Homeless Advisory Board (HAB). All households seeking service are provided fair and equal access regardless of their location or method by which they access the system. The active programs include: HUD funded programs including ESG and HUD SHP programs, PA Department of Human Services programs, VA programs, HOPWA, PATH, and private programs. Currently there are over 140 separate programs listed as a part of the coordinated intake.

3. Identify the process for making sub-awards and describe how the ESG allocation is available to private nonprofit organizations (including community and faith-based organizations).

The consortium of Allegheny County, the City of Pittsburgh, and the Continuum of Care serves as the ad hoc committee to allocate funding from the ESG program that is awarded to both the County and the City. This committee is comprised of the following members:

- Allegheny County Economic Development
- City of Pittsburgh, Office of Management and Budget
- Allegheny County Department of Human Services
- Formerly Homeless Person(s)

Allegheny County and the City of Pittsburgh announce the availability of funds through advertising in the local newspaper(s) and notifying potential applicants from an existing list of emergency shelters and agencies. When proposals are received, they will be catalogued by agency, dollar request, and types of activities proposed. The selection committee will review the proposals, rank applications, determine funding awards and decide if the County or City will fund the proposed projects. The current criteria for prioritizing funding are as follows:

- Rapid Re-Housing Activities
- Homeless Prevention Activities
- Essential Services
- Street Outreach
- Homeless Management Information System (HMIS)

Each application will be evaluated on the basis of need, eligibility, demonstrated ability to provide rental assistance, financial accountability, and existing/potential additional funding sources.

The County will submit its list of proposed projects for approval to HUD as part of an Annual Action Plan amendment. Once that approval is received, agencies will be notified of their awards, a general orientation session will be held with these groups, if needed, and the contract process will be initiated by the County.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

Allegheny County meets the homeless participation requirement found in 24 CFR 576.405(a). A formerly homeless person is active on the Homeless Advisory Board, ESG Review Committee and also serves on the Continuum of Care's sub-committees. Several organizations representing the homeless were contacted for input during the planning process. The public meeting was advertised and homeless persons were informed of the meeting at the time housing and social services were provided.

5. Describe performance standards for evaluating ESG.

Based on past experience and after consultation with the Continuum of Care the following evaluation standards for ESG activities will be utilized:

- the organization's prior performance
- quality of services provided
- ability to draw down funds in a timely manner
- number of people served
- ability to leverage other funds

A committee which consists of representatives from Allegheny County Economic Development, the Continuum of Care, Allegheny County Department of Human Services, the City of Pittsburgh Department of City Planning and formerly homeless person will review and select ESG activities. The composition and procedures of this committee will be reviewed and modified as necessary as the ESG program guidelines are finalized.

## Discussion

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Allegheny County's ESG funds will be used throughout Allegheny County, including the City of Pittsburgh. Many service providers and shelters are located within Allegheny County and the City of Pittsburgh and all residents that are eligible for services and/or assistance will be served. Homelessness Prevention and Rapid Re-Housing assistance will be available to all income-eligible clients.